Government of India
Ministry of Human Resource Development
Department of School Education & Literacy
MDM Division

A G E N D A   N O T E

10th Meeting of
National Steering-cum-Monitoring Committee (NSMC) for Mid Day Meal Scheme

22nd June, 2016
New Delhi

Agenda No. 1:	Confirmation of the minutes of the 9th meeting of National Steering-cum-Monitoring Committee (NSMC) held on 5th May, 2015

The 9th meeting of the National Steering-cum-Monitoring Committee (NSMC) on Mid Day Meal Scheme was held in New Delhi on 5th May, 2015 under the Chairpersonship of the then Secretary, Ms. Vrinda Sarup to review the implementation of the Scheme and to suggest policy measures for improving the implementation of the Scheme. The minutes of the 9th meeting of the NSMC was circulated vide letter dated 12th May, 2015 to all the members and no response has been received from any Hon'ble member of the Committee till date.

Decision required: Confirmation of the minutes of the 9th meeting of the NSMC.

Agenda No. 2:	Action taken report on decisions of the 9th meeting

Item No.	Decision of the Committee	Action taken
1.	Consultation with States/ UTs and experts on the parameters of ranking method	Preliminary ranking methodology has been prepared by the Expert Committee. The Department of SE&L has given certain comments on the basis of which Expert Committee is in the process of finalization of report.
2.	Finalization of compendium of best practices.	The State-wise best practices have been compiled and was sent to Mr. D. Chakrapani IAS (Retd.), Director of Centre for Innovations in Public Systems (CIPS), ASCI, Hyderabad for documentation as per the decision of the Committee. The same is awaited.
3.	Letter to be written to all States/ UTs regarding FCI outstanding and to conduct a video conferencing with defaulter States.	Letter has been written to all the States/UTs in this regard and video conferencing was also conducted besides regular follow up with States. Apart from that detail review on payment to FCI has also been undertaken with all States/ UTs during Regional Workshops and other meetings. The outstanding dues of FCI has gone down from Rs. 508.77 crore as on 31st December, 2015 to Rs 368.41 crore as on 31st March, 2016. The pendency as on 30th April, 2016 is Rs. 311.26 crore which is much below than revolving funds of Rs. 400 crore kept with FCI by the Ministry.
4.	Consultation with States/ UTs for finalization of recommendations on draft rules on provision of food security allowances to the children as per NFSA 2013.	A National level Consultation was held with States/ UTs on 1st - 2nd June 2015 under the chairpersonship of the then Secretary, SE& L. The Mid Day Meal Rules, 2015 had been notified on 30th September 2015 with approval of Competent Authority.

Item No.	Decision of the Committee	Action taken
5.	Engagement of SSA Data Entry operators at the District/ Block level for data entry into the MDM MIS portal	A letter in this regard had been issued to all States/ UTs on 12.10.2015.
6.	To conduct an independent study for MDMS	NUEPA has been requested to conduct the study for evaluation of MDMS. NUEPA has now submitted the proposal of Rs. 17 crore for 'National Evaluation of Mid Day Meal Scheme' and the same is being examined for soliciting approval of competent authority.

Decision required: For information.

Agenda No. 3:	**Review of the performance of the Scheme during 2015-16**

The presentation on salient features of the Scheme on performance during 2015-16 has been prepared and is given at ***Annexure-I.*** State-wise basic statistics for the year 2015-16 is given at ***Annexure-II***.

Decision required: For information and suggestions.

Agenda No. 4:	**Notification of Mid Day Meal Rules 2015**

The Mid Day Meal Rules, 2015 have been notified under the National Food Security Act, 2013 and the same are effective from the date of its publication i.e. 30th September, 2015. All the States/UTs have been advised to disseminate and enforce the MDM Rules 2015 in all eligible schools. They were also advised to take necessary action to operationalize these rules and lay down a set of instructions for their effective implementation in all the schools so as to ensure adherence to the changed norms for serving quality meals to children covered under Mid Day Meal Scheme. The salient features of Mid Day Meal Rules 2015 are as under:

i)   Strengthen quality by making testing of food samples mandatory.

ii)   Strengthen regularity by allowing temporary use of other funds in case of non-availability of MDM funds in the school and fixing responsibility in case of continued failure to serve MDM in schools.

iii)   Enhanced role of School Management Committees in supervision of MDM in schools.

iv)   Supply of foodgrains at NFSA rates of Rs. 3 per k.g. for rice and Rs. 2 per k.g. for wheat instead of BPL rates of Rs. 5.65 and Rs. 4.15 per k.g. respectively.

v)   Food security allowance to be paid by the State Government, if MDM is not provided in school on any school day due to non-availability of foodgrains, cooking cost, fuel or absence of cook-cum-helper or any other reason.

The status of preparedness of the States/UTs on provisions of MDM Rules 2015 has been reviewed during PAB-MDM meeting and Regional Workshops held during May-June, 2016. 16 States and 1 UT have started testing of food samples and details are given at ***Annexure-III***.

Decision required: For information.

Agenda No. 5:	Implementation of Automated Monitoring System for real time monitoring of MDMS

Considering the fact that implementation of Mid Day Meal Scheme is primarily with the State Governments, which are the primary users of data collected for monitoring of the scheme. It has been decided to implement the proposed monitoring project through the State/UT Governments. For this purpose, The States / UTs will set up a suitable system of data collection from schools on a daily basis and use it for purposes of monitoring and timely follow up action. States and UTs will require to push data on specified fields on a real time basis to the Central server maintained by the NIC. A Central portal for analysis and display of data at the Central level will be developed and managed by NIC. It has further been decided that automated monitoring system will be rolled out by all the States by 01.07.2016.

The NIC has developed a Central portal. The portal will be hosted on NIC cloud for which necessary arrangements are in place. The NIC has also circulated to States, the data formats for collection of master data as well as daily data to be pushed to Central Portal. The DPRs / contract documents of the IVRS based system already in use in U.P. and Bihar have been shared with States for guidance. NIC Himachal Pradesh has developed monitoring system with SMS based mode of data collection which is being tested by the State at present. The system can be easily adopted / adapted by other States with little customization. A five digit short code for Toll free helpline has also been obtained from Department of Telecom for use in NIC managed system. Since some States are already collecting daily data, it is possible to roll out the system by 1.7.2016 as targeted while allowing the remaining States / UTs to join as and when the AMS is rolled out in their respective State / UT.

The State-wise status of the automated monitoring system is given at *__Annexure – IV__*.

__Decision required__: For information and further suggestions.

Agenda No. 6:	Social Audit of the Scheme

"Social audit" means the process in which people collectively monitor and evaluate the planning and implementation of a programme or scheme. The social audit was conducted by Society for Social Audit Accountability and Transparency (SSAAT) in two districts viz. Khammam and Chittoor of Andhra Pradesh during 2012-13. Encouraged by the outcome of the Social Audit in Andhra Pradesh, the Department had issued detailed guidelines vide letter dated 3rd July, 2014 for conducting of social audit under Mid Day Meal Scheme. The States / UTs were advised to select the eminent institute available in their respective States and sign the MOU to carry out the social audit of the Mid Day Meal Scheme initially in two districts. The guidelines envisage following for carrying out the social audit of the scheme:

i) Identification of institute / agency for conducting social audit by the State.

ii) Setting up of the social audit coordination and facilitation unit.

iii) Periodicity of the social audit.

iv) Steps for conduct of social audit process.

v) Provision of relevant official records.

vi) Identification and training of social audit facilitators.

vii) Social audit process at the school / community level.

viii) Public hearing; and

ix) Submission of report.

So far 9 States viz. Bihar, Maharashtra, Odisha, Karnataka, Punjab and Uttar Pradesh, Telangana, Nagaland and Andhra Pradesh have completed the social audit and the work of social audit is in progress in Madhya Pradesh, West Bengal, Rajasthan and Tamil Nadu. During 2015-16, reports of five States have been received so far viz Bihar, Maharashtra, Odisha, Punjab and Uttar Pradesh.

The current status of the conduct of social audit in States as on 17.6.2016 is as follows:

S.No	States	Agency	Status
1	Bihar	Asian Development Research Institute	**Completed** in May 2015 in Lakhisarai & Saran.(46 schools). Report submitted to

S.No	States	Agency	Status
		(ADRI), Patna	State Govt and MHRD.
2	Karnataka	Rural Development & PR	**Completed:** Bellary and Bijapur Districts (2015). Report awaited .
3	Madhya Pradesh	State level Social audit committee under PR&D Dept	**In Progress:** 3 districts Ashok Nagar, Sheopur and Anuppur selected and consultation is going on.
4	Maharashtra	Indian Institute of Education Pune	**Completed:** In Latur and Pune Districts (2015).(40 schools). Report Submitted.
5	Odisha	Lokdrusti, Bhubaneshwar.	**Completed** in district Naupada (2015). (20 schools).
6	Punjab	Punjab university	**Completed** in Ropar and Sangruru District (2015). (80 schools). Report submitted
7	Rajasthan	MGNREGA	**In Progress: in** Baran completed and Dungarpur in progress. (20 schools). (2015-16) Report awaited
8	Tamil Nadu	V.V. Vanniyaperumal College. Virudhanagar and Mother Teresa Women's University	**In progress:** Madurai and Virudhunagar. Social auditors have completed the audit part but Public hearing will be held in the month of July, 2016.
9	Uttar Pradesh	Giri institute of Development Studies. Lucknow	**Completed:** Districts selected Shrawasti (20 schools covered) and Barabanki (20 schools covered). Report Received (2015)
10	Telengana	SSAAT Hyderabad	**Completed:** In Karimnagar District (27 schools covered) Report yet to be shared with MHRD (2015-16)
11	Nagaland	District Magistrate order to conduct the social audit by Village Council.	**Completed** : District PHEK (covered 55 schools) Report yet to be shared with MHRD (2015-16)
12	Andhra Pradesh	SSAAT Hyderabad	**Completed** : Audit part is completed. It is in reporting stage. (2015-16) Vijaynagarm (3 schools), East Godavari(3 schools), Nellore (3 schools), and Annatapur (3 schools), Report awaited
13	West Bengal	University of Calcutta	**In Progress**: (2015-16) Cooch Bihar (25 schools) and Purulia (25 schools)

The major findings of the Social Audit reports received from 5 States viz. Bihar, Punjab, Odisha, Maharashtra and Uttar Pradesh are:

a)   **Positive findings**

i)   MDM is being served in almost all the visited schools and Students are satisfied over the quantity and quality of food served

ii)   No discrimination on the basis of caste, gender and community in cooking or serving or seating.

iii) Quality of food grain was found to be of satisfactory quality in maximum schools in the States. Buffer stock is being maintained in the visited schools

iv) Most of the children and parents in Odisha want the quantity of rice per child to be increased.

v) There is a provision of drinking water/water filters/RO system in many of the visited schools.

vi) Cook-cum-helpers engaged as per norms in most of the schools and their honorarium @ 1000/- is paid through their bank accounts in the visited States.

vii) Majority of the cook-cum-helpers are female.

viii) Most of the head teachers in Bihar felt IVRS system is an effective medium of monitoring MDMS on daily basis

ix) Kitchen-cum-stores found constructed and in use in majority of schools.

x) Parents regularly monitor quality, quantity of MDM food provided by school

xi) All Cooks, HMs and 90% SMC members tasted the food before serving to students.

xii) IFA supplements were being given to children and health check up is done.

xiii) Contact numbers of fire fighting system, medical officers are displayed and first aid box is also available in every schools.

b) **Areas of Concern:**

i) Delay in reaching cooking cost from State to school levels in some schools in Bihar, Maharashtra and Punjab.

ii) Delay and irregular payment to cook-cum-helpers in Maharashtra and Uttar Pradesh.

iii) Food grains are not available on time and Quality of food grains is poor in Latur and Pune and food grain shortage was also reported in Latur in Maharashtra and Ropar and Sangrur in Punjab.

iv) Food served by NGO was not hot in Punjab. The quality and quantity of meals served by the NGOs/Centralized kitchen needs improvement.

v) Convergence with Rashtriya Bal Swasthya Karyakram (RBSK) requires strengthening.

vi) Kitchens are very unsafe, unhygienic and quite difficult to cook and in some schools in Odisha. Regular maintenance of kitchen sheds, washing areas, drinking areas should be done

vii) Fire wood as fuel is mainly used and LPG supply is generally inadequate and irregular.

viii) Smoke inside the kitchen is a serious concern for cook-cum-helpers and effect the cooks health. No health check-up of cook- cum helpers was done.

ix) Inadequate cooking devices/eating plates in Nuapada in Odisha, Shrawasti and Barabanki in Uttar Pradesh

x) MDM logo and Menu was not displayed in prominent place in many of the visited schools.

xi) Drinking water facility is a concern in some schools in Bihar and Maharashtra - Students and community have complained about unsafe drinking water

xii) Absence of toilet facility/Non functional toilets in 6 schools in Lakhisarai in Bihar, 14 schools Odisha, Uttar Pradesh

xiii) Participation of community is marginal. No roaster was maintained in majority of schools.

xiv) Monitoring and supervision by the state and district officials of the scheme is minimal in majority of the visited schools.

Decision required: For information and suggestions.

Agenda No. 7:   Any other agenda with the permission of the Chair.

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State-wise basic statistics for the year 2015-16

Sl. No.	State/UT	Covg Children	Covg W day	FG Uti	CC Uti	Hon. CCH	TA Util	MME	Kitchen Con.	LPG	Health check up	Hand washing	Multi tap
1	Andhra Pradesh	86%	100%	88%	73%	90%	92%	75%	33%	26%	132%	100%	8%
2	Arunachal Pradesh	94%	100%	96%	100%	100%	94%	50%	99%	0%	30%	100%	9%
3	Assam	96%	100%	89%	96%	98%	84%	94%	69%	1%	44%	77%	1%
4	Bihar	68%	78%	80%	79%	96%	100%	76%	79%	10%	38%	98%	0%
5	Chhattisgarh	86%	96%	90%	92%	94%	96%	100%	85%	0%	108%	100%	3%
6	Goa	89%	101%	100%	100%	84%	81%	40%	NA	100%	128%	100%	16%
7	Gujarat	71%	97%	92%	98%	96%	98%	100%	87%	100%	92%	100%	87%
8	Haryana	95%	102%	65%	85%	100%	67%	77%	79%	86%	82%	100%	16%
9	Himachal pradesh	92%	100%	97%	95%	76%	100%	89%	95%	89%	95%	100%	0%
10	Jammu & Kashmir	70%	87%	73%	75%	89%	100%	39%	60%	57%	48%	100%	4%
11	Jharkhand	56%	100%	95%	90%	100%	97%	65%	68%	3%	30%	100%	0%
12	Karnataka	91%	98%	92%	96%	100%	87%	83%	91%	97%	90%	100%	100%
13	Kerala	92%	98%	92%	86%	96%	100%	26%	99%	0%	71%	100%	100%
14	Madhya Pradesh	77%	98%	85%	88%	100%	79%	85%	91%	27%	68%	93%	19%
15	Maharashtra	81%	99%	90%	89%	100%	94%	49%	80%	25%	114%	100%	31%
16	Manipur	82%	94%	90%	89%	100%	72%	70%	22%	0%	45%	0%	0%
17	Meghalaya	87%	97%	98%	96%	95%	100%	95%	94%	1%	47%	33%	5%
18	Mizoram	92%	99%	99%	100%	100%	97%	100%	100%	34%	62%	78%	2%
19	Nagaland	89%	76%	95%	73%	100%	93%	88%	100%	85%	22%	7%	0%
20	Orissa	85%	100%	89%	88%	96%	91%	98%	54%	23%	62%	94%	7%
21	Punjab	83%	94%	84%	83%	85%	100%	100%	100%	100%	117%	100%	29%
22	Rajasthan	72%	100%	90%	90%	100%	65%	85%	77%	81%	83%	98%	18%
23	Sikkim	86%	103%	100%	41%	99%	100%	59%	100%	52%	120%	84%	15%
24	Tamil Nadu	85%	100%	99%	89%	100%	64%	100%	61%	33%	99%	88%	43%
25	Telangana	91%	100%	86%	97%	72%	74%	12%	33%	16%	105%	72%	4%
26	Tripura	74%	100%	106%	100%	99%	71%	100%	108%	8%	121%	100%	20%
27	Uttar Pradesh	53%	95%	81%	80%	100%	82%	81%	92%	57%	121%	100%	2%
28	Uttarakhand	80%	94%	85%	84%	87%	39%	100%	95%	28%	114%	97%	5%
29	West Bengal	96%	90%	65%	81%	96%	70%	90%	88%	17%	39%	100%	15%
30	A&N Islands	81%	100%	96%	83%	45%	56%	45%	38%	22%	63%	99%	0%
31	Chandigarh	52%	102%	62%	93%	99%	51%	100%	70%	100%	115%	100%	100%
32	D&N Haveli	78%	101%	74%	100%	100%	100%	100%	64%	100%	52%	100%	0%
33	Daman & Diu	78%	103%	91%	100%	71%	88%	97%	100%	100%	129%	100%	68%
34	Delhi	64%	91%	90%	68%	72%	88%	18%	NA	100%	37%	100%	78%
35	Lakshadweep	95%	98%	74%	93%	100%	93%	28%	NA	0%	0%	100%	100%
36	Puducherry	72%	91%	72%	59%	100%	76%	22%	100%	100%	100%	100%	100%
	Total	**76%**	**97%**	**84%**	**84%**	**99%**	**86%**	**79%**	**78%**	**38%**	**78%**	**95%**	**28%**

Testing of food samples during 2015-16

S.No.	State / UT	2015-16
1	Andhra Pradesh	0
2	Arunachal Pradesh	0
3	Assam	8
4	Bihar	3
5	Chhattisgarh	0
6	Goa	93
7	Gujarat	1060
8	Haryana	3
9	Himachal pradesh	10
10	Jammu & Kashmir	0
11	Jharkhand	0
12	Karnataka	51
13	Kerala	0
14	Madhya Pradesh	45
15	Maharashtra	506
16	Manipur	0
17	Meghalaya	0
18	Mizoram	5
19	Nagaland	0
20	Orissa	34
21	Punjab	68
22	Rajasthan	0
23	Sikkim	0
24	Tamil Nadu	0
25	Telangana	0
26	Tripura	0
27	Uttar Pradesh	972
28	Uttarakhand	0
29	West Bengal	66
30	A&N Islands	0
31	Chandigarh	50
32	D&N Haveli	0
33	Daman & Diu	0
34	Delhi	344
35	Lakshadweep	0
36	Puducherry	6
	Total	**3324**

Source - AWP&B, 2016-17

Status of Automated Monitoring System

Sr. No.	Name of the State	No. of Schools (As per AWPB)	Status of Master Data Collection (No. of Schools) (Reported by NIC)	Status of Mobile No. Collection (No. of schools)	Status of Mobile No. collection (%)	Expected Date of Implementation / Pushing of Data. In to Central Server	Current Status
1.	A&N Islands	338	338	338	100%	--	
2.	Andhra Pradesh	45594	45219	26618	58%	--	
3.	Arunachal Pradesh	3428		2096	61%	--	
4.	Assam	57944	57144	57090	99%	31.08.2016	Finalization of tender document is under Process
5.	Bihar	71956	65718	69426	96%	Already started pushing data	
6.	Chandigarh	119	119	119	100%	--	
7.	Chhattisgarh	44974	44883	44781	100%	--	
8.	Dadra & Nagar Haveli	283	283	283	100%	--	Tender floated for selection of service provider
9.	Daman & Diu	99	91	99	100%	--	
10.	Delhi	3060	1218	998	33%	--	
11.	Goa	1502	1502	1502	100%	25.06.2016	
12.	Gujarat	36289	25239	35751	99%	25.06.2016	Adimistrative process
13.	Haryana	14807	14706			--	
14.	Himachal Pradesh	15386	15316	15346	100%	In testing mode	
15.	Jammu & Kashmir	23136	23188	11765	51%	--	
16.	Jharkhand	41035	40957	35270	86%	--	
17.	Karnataka	55464	53126	51626	93%	End of June	
18.	Kerala	12358	12357	12245	99%	25.06.2016	Department is in contact with the NIC and BSNL to finalize the service provider.
19.	Lakshadweep	39	39	39	100%	Next Month	
20.	Madhya Pradesh	115829	115863			--	
21.	Maharashtra	86867	57051	76009	88%	25.6.16 and 1.7.16	Testing mode
22.	Manipur	3822	3383	3822	100%	28.06.2016	Being developed
23.	Meghalaya	11850	11122	3605	30%	--	Out of 11 districts, Mobile numbers of teachers collected / received from 6 Districts so far and Tender Bid is being process.
24.	Mizoram	2581	2511	2491	97%	--	Awaited for completion of software
25.	Nagaland	2060	2060	1798	87%	Within few days as stated by NIC	
26.	Odisha	62784	58852	62073	99%		letter written to NIC for Development of SMS based application for monitoring of MDM scheme
27.	Puducherry	447	447	447	100%	25.06.2016	
28.	Punjab	20276	19932	19788	98%	--	
29.	Rajasthan	71344	17463	69060	97%	--	
30.	Sikkim	864	864	864	100%	3 months	In process
31.	Tamil Nadu	43047	33348	9817	23%	By July end	School education Department is under process of collecting mobile numbers from the HM / Nodal teachers from the rest of the schools
32.	Telangana	29008	27275	11403	39%	--	
33.	Tripura	6556	6542	6556	100%	August, 2016	Online bidding in process
34.	Uttar Pradesh	168386	126992	161968	96%	Data pushing from 13.05.2016	1.33 lakh schools uploaded on NIC central server and started pushing data since 13.5.16
35.	Uttarakhand	18151	17738	17692	97%	20.06.2016	
36.	West Bengal	83673	83351	66030	79%	--	
	Total	**1155356**	**986237**	**878815**	**76%**		