Govt. of India Ministry of Human Resource Development Dept. of School Education and Literacy Mid-Day Meal Division

PAB-MDM meeting to consider and approve AWP&B 2018-19

(Date of the meeting: 07.06.2018)



APPRAISAL NOTE

STATE: Gujarat

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a. Overview: Status on Pre requisite steps required for submission of AWP&B

Pre-requisite step	Status
Plan should be approved by SSMC Meeting	Yes
Release of funds through e-transfer from State / District to at least 50% schools	Yes
100% payment of cost of food grains made to FCI	Yes
100% payment of honorarium to cook-cum-helpers through e-transfer to their bank accounts.	Yes
Annual and Monthly data entry for the FY 2017-18 should be completed up to March 2018	Yes
Automated Monitoring system should have been operationalized	Yes
Emergency Medical Plan on the lines of the contingency plan of Odisha.	Yes
Uploading of Plan through MDM-MIS	
Action taken note on commitments given by the State Govt. during PAB Meeting of 2017-18	Yes
Action plan for the testing of food samples, Number of food samples tested by accredited labs and findings	Yes
Separate and detailed MME plan	Yes
Plan submitted duly signed by the Pr. Secretary / Secretary of the State/UT within the scheduled date.	Yes

b. Main Issues from appraisal:

- i. MME Utilization: Very low (39%).
- ii. MDM MIS Data entry: Not completed.
- iii. FCI Statement: Rs. 281.14 lakh pending as on 31.3.18.
- iv. Payment to CCH: 90% Honorarium paid to CCH
- v. Kitchen cum Store: Construction not yet started in 767units.
- vi. Drought Proposal 2016-17: Not submitted in 2017-18

C. Best Practices:

- i. Breakfast: Chana Chat, Sukhdi, Muthia, Mix dal
- ii. Milk: 200 ml. to 4.81 lakh Children of 26 blocks.
- iii. Additional Items: 60 kgs. Food grains tribal girls
- iv. Water Purifiers: 23101 (67%) schools.
- v. Kitchen Gardens : 2694 (7%) schools
- vi. Tithi Bhojan: 78.96 lakhs meals served

Part-A: General Information

Introduction:

As per Government of India Guidelines, under Mid-day Meal Scheme all the children are covered studying in primary and upper primary classes.

1. Basic Information: (Year 2017-18)

S. No.	INDICATORS		STATUS	
1. No. o	of Institutions	PRY	U PRY	TOTAL
i)	Existing Institutions	11420	22887	34307
ii)	Covered during the year	11420	22887	34307
2. No.	of Children			
i)	Approved by MDM-PAB	2729125	1637386	4366511
Ii)	Enrollment as on 30.9.2017	3574679	2187153	5761832
ii)	Average No. of children availed MDM during 2017-18	2672852	1724388	4397240
3. Cove	erage of children as per Quarterly	Progress Report (QPR)	
i)	Average no. of children availed MDM as per QPR-1	2689207	1706355	4395562
ii)	Average no. of children availed MDM as per QPR-2	2621830	1706395	4328225
iii)	Average no. of children availed MDM as per QPR-3	2684829	1741540	4426369
iv)	Average no. of children availed MDM as per QPR-4	2695540	1743260	4438800
4. No. o	of Working Days			
i)	Approved for 2017-18	240	240	
ii)	Covered during 2017-18	237	237	
	nit cooking cost Per child per day	(in Rs.)		
AVERAGE UNIT COOKING COST PCPD		4.13	6.18	
State's contributions in cooking cost per child per day		1.65	2.47	

Part-B :Review of Performance in 2017-18 (01.04.17 to 31.3.2018)

2. Based on the information provided by the State administration in its AWP&B 2018-19, the performance during 2017-18 (01.04.17 to 31.3.2018) was reviewed. The major issues in implementation during 2017-18 are summarized as under: -

2.0 Coverage of Institutions

Coverage in terms of No. of institutions.

Difference between Existing Vs No. of institutions covered (Achievement) -

i) PRIMARY

The number of existing institutions = 11420

Number of institutions covered during 2017-18 =11420 (100%)

ii) UPPER PRIMARY & UPPER PRIMARY WITH PRIMARY

The number of existing institutions =22887

Number of institutions covered during 2017-18 = 22887(100%)

2.1 Coverage of Children

2.1.1 <u>Coverage against enrolment</u>:

a) Primary - Coverage in terms of No. of children. Difference between Enrolment vs. Average No. of Children Availed MDM (Achievement) (Refer Table 2.3 of the Analysis Sheet).

Total Enrolment as on 30.09.2017 = 3574679

Average number of children availed MDM during 2017 -18 = 2672852(75%)

The coverage at State level is 75%. The district wise analysis reveals that GirSomnath, (62%) Surendranagar (64%) Ahemdabad (66%), Mehsana (62%), Banaskatha (62%) are the districts where the coverage of children is less than 70%.

b) <u>Upper Primary:</u> Coverage in terms of No. of children. Difference between Enrolment vs Average No. of Children Availed MDM (Achievement) – UPPER PRIMARY (Refer Table 2.4 of the Analysis Sheet).

Total Enrolment as on 30.09.2017 = 2187153

Average number of children availed MDM during 2017-18 =1724388 (79%)

The coverage at State level is 79%. The district wise analysis reveals that GirSomnath, (65%), Junagarh (63%) Surendranagar (65%) Amreli (65%), Ananad (68%), Banaskatha (62%) are the districts where the coverage of children is less than 70%.

2.1.2 Coverage against PAB-MDM approval:

a) Primary: Coverage in terms of No. of children. Difference between PAB Approval (Target) vs. Average No. of Children Availing MDM (Achievement) (Refer Table 2.5 of the Analysis Sheet).

The number of children approved by MDM PAB for 2017-18 =2729125 Average number of children availed MDM during 2017-18 = 2672852 (97%)

b) Upper Primary: Coverage in terms of No. of children. Difference between PAB Approval (Target) Vs Average No. of Children Availing MDM (Achievement) (Refer Table 2.6 of the Analysis Sheet).

The number of children approved by MDM PAB for 2017-18 =1637386 Average number of children availed MDM during 2017-18 = 1724388(95%)

2.1.3 No. of Meals: Difference between No. of meal to be served (Target) Vs. No. of meals Served (Achievement) - PY+U PY (Refer Table 2.7 of the Analysis Sheet).

The number of meals to be served during 2017-18 =104.79 **Crore** The number of meals served during 2017-18 =104.21**Crore (99%)**

2.2 FOODGRAINS (PRIMARY + UPPER PRIMARY)

2.2.1 Level of Opening Balance as on 01.04.17: (Refer Table 3.2 of the Analysis Sheet).

The State has 2959.56MTs (2%) of food-grains as opening balance against the total allocation of **124444.88** MTs for 2017-18 as on 1.4.17. District wise analysis reveals that all the districts have 2% opening balance.

2.2.2 Level of unspent balance as on 31.3.18: (Refer Table 3.3 of the Analysis Sheet).

The State level closing balance as on 31.12.17 is **1711.41**MTs (1%) against the total allocation of **126057.91** MTs.

2.2.3 Availability of Food grains: (01.04.17 to 31.3.18) : (Refer Table 3.5 of the Analysis sheet)

As the financial year was over by 31.3.2018, the districts should have 100% availability of food grains allocation. State level availability as on 31.3.17 was100% of the total allocation.

2.2.4 Utilization of food grains: (Refer Table 3.7 of the Analysis sheet)

An analysis of the utilization of food grains during 2017-18 shows that State has utilized 96% of the allocated food grains.

2.2.5 Payment of cost of foodgrains to FCI: (Refer Table 3.9 of the Analysis sheet)

The FCI has submitted bills for Rs. 25.27 crore during 1.4.2017 to 31.3.2018 towards cost of food grains. The State has made payment for the whole amount of Rs. 28.15 crore (93%) to the FCI.

2.3 COOKING COST (PRIMARY + UPPER PRIMARY)

2.3.1 Level of Opening balance as on 01.04.17: (Refer Table 4.1.1 of the Analysis Sheet)

The State had reported Rs176.27.lakh (0%) as opening balance at the beginning of the financial year 2017-18.

2.3.2 Level of closing balance as on 31.3.18: (Refer Table 4.1.2 of the Analysis Sheet)

The State had closing balance of Rs. **4099.59**Lakh (8% of allocation) towards cooking cost as on 31.3.18.

2.3.3Utilization of Cooking cost: (Refer Table 4.5 of the Analysis Sheet)

As the financial year has ended on 31.3.2018, the districts should have utilized 100% of the allocation of cooking cost. State level utilization is 92%.

2.4Reconciliation of utilization and performance during 2017-18 (1.4.17 to 31.3.18)

2.4.1 <u>Mismatch in utilization of Food grains vis-à-vis cooking cost: (Refer Table – 5.1 of Analysis</u> Sheet)

Ideally the percentage utilization of cooking cost and food grains should tally with each other. The data furnished in the AWP&B reveals that there isnomismatch at State level in utilization of cooking cost and food grains (98%).

2.5 <u>Cook-Cum-Helper (PRIMARY + UPPER PRIMARY):</u>

PAB-MDM has approved 91131cook-cum-helpers to be engaged during 2017-18 in the State, the State has engaged96329cook-cum-helpers. The State has utilized 90% of the allocated funds for payment of honorarium to cook cum helper. The State has proposed the same number of cook-cum-helpers 96329 for 2018-19 also.

2.6<u>Utilization of MME</u>(Refer Table – 7.2 of Analysis Sheet)

Against the allocation of Rs. 724.83 lakh as Central Assistance towards MME funds, the State has utilized allRs.**280.71**lakh (39%). As per MDMS guidelines 50% of the MME funds are earmarked for school level expenditures.

2.7Utilization of Transportation Assistance(Refer Table – 8.2 of Analysis Sheet)

Against the allocation of Rs.911.17lakh as Central Assistance towards funds for Transportation Assistance the State has utilized Rs.903.79 lakh.

2.8 Construction of Kitchen-cum-stores (Reference Table -9.1.2 of Analysis Sheet)

Central assistance of Rs. 23203.15 Lakh has been released for construction of 25077Kitchen-cum-Stores. As on 31.3.2018, construction has been completed for 24303 Kitchen-cum-stores and construction work not yet started for 767 kitchen-cum-stores.

2.9 Procurement of Kitchen devices (Reference Table -9.2.2 of Analysis sheet)

Central assistance of Rs. 1645.72lakh has been released towards procurement of 33540 new and Rs. 1493.40 lakh for 29868 replacement) units of kitchen devices during 2006-07 to 2017-18. The State has reported that State has procured all the new units and procurement is pending for 2868 units of replacement of kitchen devices.

3. Data Entry Status on the MIS Web Portal

In order to smooth function of MDMS, Ministry of HRD, MDM Division has developed web based monitoring system i.e. Web based MIS in collaboration with NIC. In this web portal State/District/Block users have to make Annual and Monthly data entry into the web portal through online

. The State should monitor data entry activities to be made timely manner by District/Block users into the portal. The Annual and monthly data entry status as on March 2018 of the State is given below:-

3.1 Annual Data Entry:

Gujarat has not completed annual data entry for the year 2017-18. The district wise annual data entry status is given below:-

S. No.	District	Total Schools	Completed(Saved)	Pending
1	AHMADABAD	1246	1228	18
2	AMRELI	783	783	0
3	ANAND	1059	1053	6
4	ARVALLI	1254	1254	0
5	BANAS KANTHA	2387	2385	2
6	BHARUCH	937	937	0
7	BHAVNAGAR	907	899	8
8	BOTAD	261	231	30
9	CHHOTAUDEPUR	1248	1236	12
10	DANG	378	378	0
11	DEVBHUMI DWARKA	624	622	2
12	DOHAD	1649	1649	0
13	GANDHINAGAR	638	630	8
14	GIR SOMNATH	555	554	1

15	JAMNAGAR	705	705	0
16	JUNAGADH	753	753	0
17	KACHCHH	1695	1687	8
18	KHEDA	1426	1426	0
19	MAHESANA	1048	1041	7
20	MAHISAGAR	1238	1235	3
21	MORBI	587	587	0
22	NARMADA	691	689	2
23	NAVSARI	745	736	9
24	PANCH MAHALS	1421	1421	0
25	PATAN	817	817	0
26	PORBANDAR	318	315	3
27	RAJKOT	977	977	0
28	SABAR KANTHA	1238	1219	19
29	SURAT	1322	1319	3
30	SURENDRANAGAR	867	867	0
31	TAPI	798	797	1
32	VADODARA	1195	1191	4
33	VALSAD	997	997	0
_	Total	32764	32618	146

Source: TRG MDM (Date 4.6.18)

3.2 Monthly Data Entry

Monthly data entry of Gujarat in incomplete for the year 2017-18. The district wise monthly data entry status is given below:-

S. n	District	April	May	June	July	August	Sept	Oct	Nov	Dec	Jan	Feb	March
1	AHMADABAD	62%	62%	62%	62%	62%	62%	62%	62%	62%	62%	55%	51%
2	AMRELI	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
3	ANAND	97%	97%	96%	94%	94%	94%	94%	93%	93%	93%	92%	68%
4	ARVALLI	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	90%
5	BANAS KANTHA	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
6	BHARUCH	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
7	BHAVNAGAR	98%	98%	98%	97%	95%	95%	95%	95%	95%	93%	76%	68%
8	BOTAD	87%	87%	87%	87%	87%	87%	87%	87%	87%	87%	87%	69%
9	CHHOTAUDE PUR	96%	96%	96%	96%	96%	84%	65%	63%	42%	41%	41%	18%
10	DANG	100%	100%	100%	100%	100%	100%	99%	99%	99%	97%	87%	0%
11	DEVBHUMI DWARKA	100%	100%	100%	100%	100%	100%	99%	99%	99%	98%	79%	52%
12	DOHAD	100%	100%	100%	100%	100%	100%	99%	99%	99%	87%	69%	58%
13	GANDHINAG AR	90%	90%	81%	68%	66%	66%	66%	66%	66%	64%	52%	35%
14	GIR SOMNATH	99%	99%	99%	99%	99%	99%	98%	98%	98%	87%	76%	44%
15	JAMNAGAR	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
16	JUNAGADH	100%	100%	100%	100%	100%	100%	99%	99%	99%	99%	99%	77%
17	KACHCHH	97%	97%	96%	95%	94%	93%	92%	92%	91%	84%	75%	36%

18	KHEDA	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
19	MAHESANA	99%	99%	99%	99%	99%	99%	99%	99%	99%	99%	98%	91%
20	MAHISAGAR	88%	88%	88%	88%	88%	88%	88%	88%	88%	85%	72%	70%
21	MORBI	94%	94%	94%	94%	94%	94%	94%	94%	94%	93%	93%	93%
22	NARMADA	99%	99%	99%	99%	99%	99%	99%	99%	99%	99%	99%	99%
23	NAVSARI	99%	99%	99%	98%	98%	98%	98%	98%	98%	98%	98%	98%
24	PANCH MAHALS	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
25	PATAN	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
26	PORBANDAR	99%	99%	99%	99%	99%	99%	99%	99%	99%	58%	45%	44%
27	RAJKOT	92%	92%	92%	92%	92%	92%	92%	92%	92%	92%	92%	92%
28	SABAR KANTHA	95%	95%	95%	95%	95%	95%	95%	94%	93%	80%	72%	63%
29	SURAT	99%	99%	99%	99%	99%	99%	99%	98%	97%	89%	75%	65%
30	SURENDRAN AGAR	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	87%	87%
31	TAPI	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
32	VADODARA	99%	99%	99%	99%	99%	99%	99%	99%	99%	99%	99%	93%
33	VALSAD	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	99%
	Total	97%	97%	96%	96%	96%	95%	94%	94%	93%	91%	86%	76%

Source: TRG MDM (Date 4.6.18)

3.3 Comparison of Data from MIS and AWP&B:

COMPONENT	MIS	AWP&B
Institutions	32764	43205
Working Days	230	237
Coverage of children	1829928	4397239
CCH engaged	87424	96329
CCH Hon. (Rs. in Lakhs)	11171.99	8207.79
Cooking Cost (Rs. in Lakhs)	22121.95	47371.6
Food Grains (in MTs)	424340.62	119902.84

Source: TRG MDM (Date 4.6.18)

Huge differences observed on the all the components in the entries made in MDM MIS and data furnished in AWP&B.

3.4 Automated Monitoring System

AMS has been implemented from 01-07-2016 in all MDM centers. Now Status of implementation is 75%. At school level the Head teacher or Principal has to update the daily status of meal served to students using the website login id/mobile application interface. The daily reporting can be done between 7 a.m to 11 p.m. AMS data is been

monitored at the block level/district level& state level through their respective unique login id & password

4. Release of funds

The Central Govt. has released Ad-hoc Recurring Central Assistance of Rs. 10273.26lakh to Govt. of Gujart on 27.04.2017. The funds were released to district by the directorate/commissionerate on 24.05.2017. The Central Govt. has released Balance of the first installment of Rs. 13759.36 lakh to the State on 13.09.2017. The funds were released to district by the directorate/commissioner ate on 5.10.2017. The 2nd Installment of recurring Central Assistance to the Govt of Gujartwas released in two parts in the month of December, 2017 and January 2018, the same was sent to districts subsequently.

5. Capacity Building

Training to all cook cum helpers under the supervision of Principal Secretary, Commissioner of MDM, Gandhinagar, Senior food safety officers, CDPO from ICDS, deputy collectors of MDM has been done. Training has been done through SETCOM (BISEG) on the components of health and cleanness, prevention of raw material and health and hygienic issues, Guidelines for nutrition and food safety has been distributed to all.

6. Tasting of Meal

Necessary instructions have been issued by the Department for tasting the food by the Teachers and to maintain a taste register also.

7. Grievance Redressal Mechanism

A complaint register is maintained in the office of the State, District and Block level for registering and follow up of the complaints related to M.D.M.The Commissioner regularly reviews the complaints received at the State level and necessary reports are sought from the appropriate authority. Complaints received at the Chief Ministers' online grievance redressal program ("SWAGAT") are addressed on priority basis. Similar system is in place for redressal at the District and block level. The appeals against the orders of Mamlatdar about appointment of organizers of M.D.M. centres are heard and decided by the Deputy Collector. The Collector is appointed as the final hearing authority for the appointment related disputes among organizers. Due attention is paid to the news item published in print/electronic media and prompt corrective action is taken.

8. Contingency Plan to avoid any untoward incident

Emergency health plans have been made for Ahmadabad, Kutch-Bhuj, Narmada, Surendranagar, Anand, Bhavnagar, Bharuch, Dang, Mahesana, Sabarkantha, Panchmahal, Porbandar, Vadodara, Valsad, Tapi, Jamnagar, Banaskantha, Gandhinagar, Dahod, Patan districts. Contingency Plans are under preparation in remaining districts. Important phone numbers (eg. Primary health center, Hospital, Fire brigade etc) are already printed on the walls of school building.

$9. \, State \, Govt.'s \, Proposals \, and \, Recommendations \, of \, Appraisal \, team \, for \, 2018-19$

S. No.	Component	PAB Approval 2017-18	Proposal for 2018-19	Recommendations 2018-19
1	Institutions			
1.1	Primary	11381	11420	11420
1.2	Upper Primary	24909	22887	22887
2	Children			
2.1	Primary	2729125	2672852	2672852
2.2	Upper Primary	1637386	1724388	1724388
2.3	NCLP	0	0	0
3	Working Days			
3.1	Primary	240	248	248
3.2	Upper Primary	240	248	248
3.3	NCLP	0	0	0
4	Cook cum Helpers*			
4.1	Primary	91131	96329	96329
4.2	Upper Primary	91131	90329	
5	Drought		•	
5.1	Children (Pry)	Nil	Nil	Nil
5.2	Children (U Pry)	Nil	Nil	Nil
5.3	Working days	Nil	Nil	Nil
6	Non Recurring	1	T	
6.1	Kitchen cum Store	Nil	4405	Not recommended
6.2	Kitchen Devices	Nil	Nil	Nil
6.3	Kitchen Devices (Replacement)	Nil	Nil	Nil
7	Central Assistance			
7.1	Regular	Rs. crore	Rs. crore	Rs. Crore
7.2	Drought	Rs 0.00 crore	Rs. 0.00 crore	Rs. 0.00 crore
7.3	Kitchen cum Store	Rs 0.00 crore	Rs. 641.1 crore	Rs. 0.00 crore
7.4	Kitchen Devices	Rs. 0.00 crore	Rs. 0.00 crore	Rs. 0.00 crore
7.5	Kitchen Devices (Replacement)	Rs. 0.00 crore	Rs. 0.00 crore	Rs. 0.00 crore
7.6	Grand Total	Rs 410.93. crore	Rs.494.97 crore	Rs.430.85 Crore

Appendix-1

State: Gujarat QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2018-19

A. Food grains

Sl.	Stage	No. of Children	Working days	Quantity MTs.
1	Primary (@ 100 gms per child per school day)	2672852	248	66286.73
2	U. Primary (@150 gms per child per school day)	1724388	248	64147.22
3	NCLP (@150 gms per child per school day)	00	00	00
4	Drought			
4.1	Primary	Nil	Nil	0.00
4.2	Upper Primary	Nil	Nil	0.00
	TOTAL	4397239	Nil	130434

B. <u>Cost of Foodgrains, Cooking cost, Transport Assistance, Hon. to cook-cum-helpers and Management Monitoring and Evaluation (MME)</u>

SI. No.	Component/norm	Amount admissible
		(Rs. in lakh)
1	2	3
Prima	ry	
1	Cost of Food grains @ Rs. 3000/- per MT	1657.17
2	Unit Cooking Cost- Rs. 4.13 per child per day	
2.1	Central Share @ Rs. 2.48 per child per day	16439.11
2.2	Minimum Mandatory State Share @ 1.65 per child per day	10937.31
3	Transportation Cost @ Rs. 750.00 Per MT food grains	497.15
4	Honorarium for cook cum Helper	
4.1	Central Share - (Rs 600 x 10 months)	5779.74
4.2	State Share - (Rs. 400 x 10 months)	3853.16
5	Management Monitoring and Evaluation (MME) @ 1.8% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	438.72
TOTAL -	- Central Share	24811.88

Upper Primai	гу	
6	Cost of Food grains @Rs. 3000/- per MT	1603.68
7	Unit Cooking Cost- Rs. 6.18 per child per day	<u> </u>
7.1	Central share @ Rs.3.71 per child per day	15865.74
7.2	Minimum Mandatory State Share @ Rs.2.47 per child per day	10562.91
8	Transportation cost @ Rs. 750.00 Per MT food grains	481.10
9	Honorarium for cook cum Helper (Calculated in Primary)	
9.1	Central Share - (Rs 600 x 10 months)	Calculated in Primary
9.2	Minimum Mandatory State Share- (Rs 400 x 10 months)	
10	Management Monitoring and Evaluation (MME) @ 1.8% of the 1) Cost of food grains 2) Cooking cost 3) Cost of transportation and 4) Honorarium to cook – cum-helpers	323.11
	TOTAL - Central Share	18273.64
Grand Total	of Central Share (Primary + Up. Primary)	43085.52

C. Drought : Nil

D. Non-recurring : Nil

E. <u>Total Requirement of Funds for 2018-19</u>

(Rs. in lakh)

Component		Centre Share*	Minimum Mandatory State share*
Recurring	Normal	43085.52	25353.38
	Drought	0.00	0.00
Non- recurring		0.00	0.00
Total		43085.52	25353.38