

**F. No. 9-4/2018-EE-6 (MDM -3-1)**  
**Government of India**  
**Ministry of Human Resource Development**  
**Department of School Education & Literacy**  
**MDM Division**

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Shastri Bhawan, New Delhi-110001

Dated 1<sup>st</sup> August, 2018

**Subject: Minutes of the meeting of Programme Approval Board – Mid-Day Meal Scheme in respect of State of Jammu & Kashmir held on 20<sup>th</sup> June, 2018.**

The meeting of Programme Approval Board-Mid-Day Meal Scheme to consider the Annual Work Plan & Budget 2018-19 in respect of **State of Jammu & Kashmir** was held on **20.06.2018** at New Delhi.

2. A copy of the minutes of the above meeting is enclosed for information & necessary action.
3. The Annual Work Plan & Budget 2018-19 has the approval of Secretary (SE&L).

  
**(Arnab Dhaki)**  
**Under Secretary**

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Distribution:

(As per list attached)

1.	Shri Alok Kumar, Advisor (Education), NITI Aayog, Yojana Bhawan, New Delhi	2.	Joint Secretary & Financial Advisor, Ministry of HRD, Shastri Bhawan, New Delhi.
3.	Joint Secretary, Ministry of Labour Shram Shakti Bhawan New Delhi.	4.	Joint Secretary (ICDS), Ministry of Women & Child Development, A-Wing, 6 <sup>th</sup> Floor, Shastri Bhawan, New Delhi
5.	Joint Secretary, Department of Food & Public Distribution, Krishi Bhavan, New Delhi.	6.	Joint Secretary, Ministry of Rural Development, R.No.162, Krishi Bhavan, New Delhi.

7.	Joint Secretary, Ministry of Health & Family Welfare, Nirman Bhavan, New Delhi.	8.	Joint Secretary, Ministry of Tribal Affairs, R.No. 722, 7 <sup>th</sup> Floor, Shastri Bhavan, New Delhi.
9.	Joint Secretary, Ministry of Social Justice and Empowerment, R.No. 609, Shastri Bhavan, New Delhi.	10.	Joint Secretary, Ministry of Development of North- Eastern States (NER), Vigyan Bhavan, Annexe, New Delhi – 110003.
11.	Sh. Farooq Ahmed Shah, Secretary (Education), Government of Jammu & Kashmir Jammu	12.	Sh. Javed Iqbal, Director, Planning School Education, Government of Jammu & Kashmir Jammu
13.	Economic Advisor, SE&L, Shastri Bhavan, New Delhi.	14.	Vice Chancellor, NUEPA, Sri Aurobindo Marg, New Delhi
15.	Director (NCERT), Sri Aurobindo Marg, New Delhi.	16.	Dr. (Mrs.) Prema Ramachandran, Director, Nutrition Foundation of India, C-13, Qutab Institutional Area, New Delhi – 110016.
17.	Shri Biraj Patnaik, Principal Advisor, Office of Supreme Court Commissioner, B-68, 2 <sup>nd</sup> Floor, Sarvodaya Enclave, New Delhi – 110001	18.	Shri J.H. Panwal, Joint Technical Advisor, Food and Nutrition Board, Ministry of Women and Child Development, R.No. 103, Jeevan Deep Building, Parliament Street, New Delhi – 110001.
19.	Shri O.P. Dani, Chief General Manager (Sales), Food Corporation of India, Barakhamba Road, New Delhi.		

**Copy also to:**

1. PPS to Secretary (SE&L)
2. PA to Joint Secretary (EE.I)
3. Dir (GVB) / DS(RA)
4. US (RK) / US(SA) / SO(SS) / SO(ST)
5. Shri Sunil Sinha, Senior Consultant, MDM, TSG, Ed.CIL

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**Minutes of the meeting of Programme Approval Board - Mid Day Meal (PAB-MDM)**  
**on 20-06-2018 – Jammu & Kashmir.**

The meeting of the Programme Approval Board-Mid-Day Meal (PAB-MDM) was held in New Delhi on 20-06-2018. The list of participants in the meeting is enclosed at *Annexure-I*.

The agenda before the PAB-MDM was:

- i. To review the status and progress of the implementation of Mid-Day Meal Scheme for the State of Jammu & Kashmir.
  - ii. To consider the Annual Work Plan and Budget (AWP&B) 2018-19 proposal of Jammu & Kashmir for MDM Scheme.
2. Shri G. Vijay Bhaskar Gurala, Director, MDM and Member Secretary, PAB welcomed the members of PAB-MDM and other participants. He requested Shri V. Shashank Shekhar, Joint Secretary (EE.I) to make his opening remarks. Joint Secretary (EE.I) appreciated State Government's good practices/initiatives viz. e-transfer of funds to school/block/district, e-transfer of honorarium in the bank accounts of cook-cum-helpers, 362 meetings held at District level under the Chairmanship of District Magistrate for 22 district.
3. Shri Farooq Ahmad Shah, Secretary(Education), Govt. of Jammu & Kashmir briefed the PAB about the steps taken by the State under MDMS. Shri Javed Iqbal Matto, Director - Planning, Govt. of Jammu & Kashmir made a presentation on the performance of Mid-Day Meal Scheme during 2017-18 and the initiatives under taken by the State Government for improving the effectiveness of the scheme along with proposals for 2018-19. Shri Sunil Kumar Sinha, Senior Consultant, TSG-MDM also presented an analysis of the performance of the State in the implementation of Mid-Day Meal Scheme during 2017-18.
4. The following issues were discussed during the meeting:
- 4.1 Separate MDM Directorate:** Joint Secretary (EE.I) observed that there is no separate Directorate in the State of Jammu & Kashmir since the inception (i.e. 2005-06) of MDMS in the State of Jammu & Kashmir. Secretary(Education), Govt. of Jammu & Kashmir informed that the Chief Secretary of State has given directions in SLSMC meeting to established the separate MDM Directorate within 3

months (i.e. on or before 30<sup>th</sup>. September, 2018) on the line of other well performing States under MDMS.

**4.2 Dedicated Management Structure:** It is observed that there is lack of dedicated management structure under MDMS in the State. Secretary Education, Govt. of Jammu & Kashmir informed that after establishment of separate directorate, dedicated management structure will take place.

**4.3 Coverage of children:** It is observed that the coverage of children under MDMS is very less. Secretary (Education), Govt. of Jammu & Kashmir informed that the State has covered 65% in primary and 68% in upper primary against enrolment due to prevailing law and order situation in the State. He further informed that State Govt. will ensure better coverage in this financial year.

**4.4 Delay in release of funds:** It is observed that there was 4 months (approx.) delay in release of funds from State to schools. Secretary(Education), Govt. of Jammu & Kashmir informed that the Chief Secretary has directed in SL-SMC in the presence of Secretary(Finance), Govt. of Jammu & Kashmir that funds of Mid Day Meal should not be delayed in any circumstances. He further informed that PFMS has been introduced in the State for transfer of funds from State to school.

**4.5 District level Steering cum Monitoring Committee (DLC) meeting:** As per the information provided by State Govt., 362 District level Steering cum Monitoring Committee (DLC) meetings under the chairpersonship of the District Collector have taken place in 22 districts. As per MDM Guidelines, at least one meeting per month should be held in every district.

**4.6 Non-Payment of Teachers out of pocket expenses:** It is observed that State Govt. is yet to provide the detailed explanation for non-payment of teachers out of pocket expenses amounting to Rs. 99.08 lacs for running MDM during the sessions from 2010 to 2013 of Zone Nowshera, District Rajouri. Secretary Education, Govt. of Jammu & Kashmir informed that the State Govt. had already paid their dues and he further informed that State Govt. will ensure to submit the entire details for this payment within a month.

**4.7 Construction of Kitchen cum store (KS):** It is observed that construction of 4697 KS (for Rs. 3815.33 lakh) is yet to be started. Secretary Education, Govt. of Jammu & Kashmir informed that out of 11815 KS sanctioned for Rs. 8393.63 Lakh during 2006 till 2013, construction of 7118 KS for Rs.4578.30 Lakh has been completed and 4697 KS for Rs. 3815.33 lakh are yet to be constructed. Out of the pending KS, 776 KS pertain to old rate whereas 3921 is as per the revised SORs. State

Government has further informed that due to rise in cost of material, they are finding it difficult to construct the KS at old rate of Rs. 60,000/-.

Joint Secretary (EE.I) advised the State Govt. that the State should surrender the entire funds pertaining to KS sanction during 2006-07 till 2008-09 along with interest accrued, if any, to Govt. of India and may submit fresh proposal with supporting documents as per State Schedule of Rates (SOR) to MHRD, Govt. of India for completing the balance 776 KS sanctioned during 2006-07 to 2008-09. Remaining 3921 KS for Rs. 3323.15 Lakh sanctioned during 2012-13 may be constructed by the State Govt. before Dec. 2018 without any further delay.

**4.8 Procurement of Kitchen Device (KD):** It is observed that 1311 units (amounting for Rs. 65.55 Lakh) of Kitchen devices (new) (sanctioned during 2014-15) are yet to be procured. State Govt. informed that they could not procure the same due to prevailing law and order conditions in the State. State Govt. has now assured to complete the procurement of 1311 Units of KD by Sept. 2018.

**4.9 Aadhaar seeded Enrolment:** State Govt. officials informed that the State has achieved 89% Aadhaar Seeded Enrolment. They may be utilized to check double entries, if any.

**4.10 Provision of safe drinking water:** It is observed that out of 23130 schools in the State, only 1302 (6%) schools have drinking water filtration facility. JS(EE-I) advised the State Govt. officials to ensure that all the schools should have safe drinking water facility. State Govt. officials has informed that Chief Secretary has directed Secretary, Public Health & Engineering Department to ensure safe drinking water facility and Secretary, Rural Development to ensure clean & usable toilet facility in all the Schools in SL-SMC meeting.

**4.11 Rashtriya Bal Swasthaya Karyakram (RBSK):** It is observed that percentage of health check-ups of children & cooks in school is very low i.e. 38% children screened under health check-up, 16% children benefitted IFA Tab., 20% Children are distributed deworming Tab. Etc. State Govt. replied that it is due to under reporting from State Health Department and it will be ensured to resolve this issue by taking the matter with State Health Department.

**4.12 Only 65% Schools have LPG Facility:** State Government informed that 65% schools use LPG as source of fuel for MDMS. It was discussed that in hilly areas there are issues relating to refill of LPG.

**4.13 No Emergency Plan:** It is observed that the State Govt. has yet not prepared the Emergency plan for MDMS. State Govt. informed that State will ensure to prepare the Emergency Plan during 2018-19.

**4.14 Online submission of AWP&B 2018-19:** It is observed that the State Govt. has not submitted their online plan for AWP&B-2018-19. The same practice was followed by the State during Financial Year 2017-18 also. State Govt. informed that State will ensure time bound online submission of plan in MDM-MIS portal in future.

**4.15 Delay in data entry into MDM MIS:** It is observed that due to non availability of manpower at block level, Annual & Monthly Data Entry is not being done timely in the MDM-MIS portal. State Govt. informed that the State is planning to appoint MIS assistants at District level to complete the Annual & Monthly data entry on time in MDM-MIS portal.

**4.16 Use of Millets:** JS (EE.I) mentioned that Ministry of Agriculture has decided to celebrate 2018-19 as 'Year of nutri cereals (Millets)'. He further suggested the State to explore the possibilities to introduce millets or any other traditionally locally available nutritional grains in Mid Day Meal Scheme.

**4.17 Ayushman Bharat:** Joint Secretary (EE.I) mentioned about the importance of School Health component of recently launched programme of Ayushman Bharat. Dr Anindita Shukla, Senior Consultant, TSG-MDM, informed that under Ayushman Bharat, identified school teachers will be trained as 'Health and Wellness Ambassadors' who in turn will train the school children on Yoga & Meditation, health & hygiene, cleanliness and adolescent issues etc. She further added that provision of water purification systems of appropriate technology, Yoga & Meditation and provision of sanitary napkins for girl child in the schools are very important components in the service delivery part of School Health Component of Ayushman Bharat. Funds are also available in the programme of Menstrual Hygiene Programme of Ministry of Health and Family Welfare. JS (EE.I) advised the State to coordinate the efforts in this regard with the concerned departments and share the status with Dr. Anindita Shukla.

**4.18 Community Participations :** Joint Secretary (EE.I) expressed concern on the issue of absence of community participation in the MDMS. State Govt. informed that State will ensure to work on mission mode on various aspects i.e. issue a guideline to schools for presence of mothers of children studying in that particular school on rotation basis to taste the meal before serving, extension of Tithi Bhojan etc.

**4.19 Kitchen Garden:** State Govt. officials informed that 137 schools are having kitchen gardens and work for developing kitchen gardens is under progress in 23 schools. Joint Secretary (EE.I) appreciated the efforts made by the State and advised to set up kitchen gardens in all schools where land is available. He further suggested that State Horticulture Department, Krishi Vigyan Kendras (KVK) etc. may also be roped in for this purpose.

## **5. PAB-MDM approvals for the year 2018-19**

It was clarified that the quantification of resources is only an estimate for release of Central Assistance during 2018-19 under the MDM Scheme. The MDM Guidelines provide that every child attending an eligible institution is to be covered under the Scheme and shall be served mid-day meal on all school days. In case, the State Govt. finds that the average number of children availing mid-day meal and/or if the working days are more than the approved numbers by PAB-MDM, they may approach the GOI at any time with justification for additional Central Assistance.

After discussions with State officials and based on the performance during 2017-18, the PAB-MDM approved the following number of children, number of school days etc. for quantifying the Central assistance for the Financial Year 2018-19.

### **5.1 State Govt.'s Proposals and PAB -MDM Approvals for 2018-19**

<b>S. No.</b>	<b>Component</b>	<b>PAB Approval 2017-18</b>	<b>Proposal for 2018-19</b>	<b>PAB Approval for 2018-19</b>
<b>1</b>	<b>Institutions</b>			
1.1	Primary	13431	13360	13360
1.2	Upper Primary	9779	9770	9770
<b>2</b>	<b>Children</b>			
2.1	Primary	362869	518694	518694
2.2	Upper Primary	194892	258304	258304
2.3	NCLP	635	Nil	Nil
<b>3</b>	<b>Working Days</b>			
3.1	Primary	220	220	220
3.2	Upper Primary	220	220	220
3.3	NCLP	312	Nil	Nil
<b>4</b>	<b>Cook cum Helper</b>			

4.1	Primary	17772	17772	17772
4.2	Upper Primary	15496	15496	15496
<b>5</b>	<b>Drought</b>			
5.1	Children (Pry)	Nil	Nil	Nil
5.2	Children (U Pry)	Nil	Nil	Nil
5.3	Working days	Nil	Nil	Nil
5.4	Cook-cum-helpers	Nil	Nil	Nil
<b>6</b>	<b>Non Recurring</b>			
6.1	Kitchen cum Store	Nil	Nil	Nil
6.2	Kitchen Devices	44	Nil	Nil
6.3	Kitchen Devices (Replacement)	11839	Nil	Nil
<b>7</b>	<b>Central Assistance (Rs in Crore)</b>			
7.1	Regular	Rs.97.43 Crores	Rs.114.69 Crores	Rs.114.69 Crores
7.2	Drought	Nil	Nil	Nil
7.3	Kitchen cum Store	Nil	Nil	Nil
7.4	Kitchen Devices	Nil	Nil	Nil
7.5	Kitchen Devices (Replacement)	Nil	Nil	Nil
<b>7.6</b>	<b>Grand Total</b>	<b>Rs.97.43 Crores</b>	<b>Rs.114.69 Crores</b>	<b>Rs.114.69 Crore</b>

6. The State is advised to disseminate the approvals of the resources to all the field functionaries in the State and districts so as to enable all the eligible institutions to ensure that every child attending an eligible school must be served hot cooked midday meals on all school days irrespective of the approvals of PAB-MDM.

7. The quantification of central assistance of Rs.114.69 Crores has been done as per existing norms on the basis of number of children and working days approved by PAB-MDM for the year 2018-19. The Component- wise approval of funds for 2018-19 is enclosed at Appendix-1.

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**State : Jammu & Kashmir****QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2018-19****A. Food grains**

Sl. No.	Stage	No. of Children	No. of Working Days	Quantity in MTs.
1	Primary (@ 100 gms per child per school day)	518694	220	11411.27
2	Up. Primary (@150 gms per child per school day)	258304	220	8524.03
3	NCLP (@150 gms per child per school day)	0	0	0.00
4	Drought	0		0
4.1	Primary	0		0
4.2	Upper Primary	0		0
<b>TOTAL</b>		<b>776998</b>		<b>19935.30</b>

**B. Cost of Foodgrains, Cooking cost, Transport Assistance, Hon. to cook-cum-helpers and Management Monitoring and Evaluation (MME)**

Sl. No.	Component/norm	Amount admissible (Rs. In Lacs)
<b>1</b>	<b>2</b>	<b>3</b>
<b>Primary</b>		
1	Cost of Food grains @ Rs. 3000/- per MT for 11411.27 MT rice + cess-0%	342.34
2	<b>Unit Cooking Cost- Rs. 4.13 per day / per child for 518694 children for 220 days</b>	
2.1	<b>Central Share @ Rs. 3.72 per child/day</b>	4244.99

2.2	<b>Minimum Mandatory State Share @ 0.41 per day/per</b>	467.86
3	<b>Transportation Cost @ Rs. 1350.00 Per MT food grains</b>	154.05
	(518694 x 220 days x 0.0001 MT x Rs.1350.00)	
4	<b>Honorarium for cook cum Helper</b>	
4.1	<b>Central Share - (17772 x Rs.900x 10 months)</b>	1599.48
4.2	<b>Minimum Mandatory State Share - (17772 x Rs. 100 x 10 months)</b>	177.72
5	Management Monitoring and Evaluation (MME) @ 1.8% of the	114.14
	i) Cost of food grains	
	ii) Cooking cost	
	iii) Cost of transportation and	
	iv) Honorarium to cook – cum-helpers	
<b>TOTAL - {1+2.1 +3+4.1+5}</b>		<b>6455.00</b>
<b>Upper Primary</b>		
6	Cost of Food grains @Rs. 3000/- per MT for 8524.03 MT rice + cess-0%	255.72
7	<b>Unit Cooking Cost 6.18 per day / per child for 258304 children for 220 days</b>	
7.1	<b>Central share @ Rs.5.56 per child/day</b>	3159.57
7.2	<b>Minimum Mandatory State Share @ Rs.0.62 per child/day</b>	352.33
8	<b>Transportation Cost @ Rs. 1350.00 Per MT food grains</b>	115.07
	(258304 x 220 days x 0.00015 x 1350)	
9	<b>Honorarium to cook cum Helper</b>	
9.1	<b>Central Share - (15496 x Rs.900x 10 months)</b>	1394.64
9.2	<b>Minimum Mandatory State Share- (15496 x Rs.100x 10 months)</b>	154.96

10	Management Monitoring and Evaluation (MME) @ 1.8% of the		88.65
	1) Cost of food grains		
	2) Cooking cost		
	3) Cost of transportation and		
	4) Honorarium to cook – cum-helpers		
<b>TOTAL - {6+7.1 +8+9.1+10}</b>			<b>5013.65</b>
<b>Total (Primary + Upper Primary)</b>			<b>11468.65</b>
15	<b>Kitchen Shed</b>	-- (Nil)	<b>0.00</b>
16	<b>Kitchen Devices</b>	-- New -- (Nil)	<b>0.00</b>
	<b>Kitchen Devices</b>	-- Replacement -- (Nil)	<b>0.00</b>
<b>GRAND TOTAL - (1-16)</b>			<b>11468.65</b>

C. Drought : Nil

D. Non-recurring : Nil

**E. Total Requirement of Funds for 2018-19**

(Rs. in Lakh)

Component		Centre Share	Minimum mandatory
			State share
<b>Recurring</b>	Normal	<b>11468.65</b>	<b>1152.87</b>
	Drought	<b>0.00</b>	<b>0</b>
<b>Non- recurring</b>		<b>0.00</b>	<b>0</b>
<b>Total</b>		<b>11468.65</b>	<b>1152.87</b>

*List of participants*

1. Sh. V. Shashank Shekhar, Joint Secretary (EE.I), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
2. Sh. Farooq Ahmed Shah, Secretary (Education), Government of Jammu & Kashmir.
3. Sh. G. Vijaya Bhaskar, Director, Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
4. Sh. Javed Iqbal, Director, Planning School Education, Government of Jammu & Kashmir.
5. Dr. G. N. Izoo, Director, Education, Government of Jammu & Kashmir.
6. Sh. Rakesh Kumar Srangal, Director, School Education, Government of Jammu & Kashmir.
7. Sh. Abdul Rashid War, SPD, SSA, Government of Jammu & Kashmir.
8. Sh. Jufail Matto, SPD, RMSA, Government of Jammu & Kashmir.
9. Sh. Arnab Dhaki, Under Secretary (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
10. Sh. Sachin Arora, Under Secretary (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
11. Sh. J. K. Sudan, JD (Trgs)/Prpl, SIE, Government of Jammu & Kashmir.
12. Sh. Fayaz Ahmed, Nodal Officer, SED, Government of Jammu & Kashmir.
13. Sh. Rijaz Ahmad, Statical Officer, Government of Jammu & Kashmir.
14. Sh. Rakesh Gandotra, Coordinator MDM, Government of Jammu & Kashmir.
15. Sh. Jasbir Singh, MDM Cooridnator, Government of Jammu & Kashmir.
16. Sh. Sunil Kumar Sinha, Senior Consultant, TSG-MDM, Ed.CIL.
17. Sh. Rajat Gupta, Senior Consultant, TSG-MDM, Ed.CIL.
18. Dr. Anindita Shukla, Senior Consultant, TSG-MDM, Ed.CIL.

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