<u>Govt. of India</u> <u>Ministry of Human Resource Development</u> <u>Dept. of School Education and Literacy</u> <u>Mid-Day Meal Division</u>

PAB-MDM meeting to consider and approve AWP&B 2019-20 (Date of the meeting: 16.05.2019)



APPRAISAL NOTE

STATE: HARYANA

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a. Main Issues from appraisal:

- a) Delay (2-3 months) in release of funds to the implementation agencies
- b) Less food grain used in primary (80 gms) and Upper primary (111 gms) per child per day against the approved food norms of 100 gms and 150 gms for primary and upper primary respectively.
- c) Construction is yet to start for 675 Kitchen-cum-stores sanctioned during 2006-07 to 2011-12.
- d) Kitchen devices sanctioned in 2013-14 and 2014-15 for replacement in 9144 are yet to be procured
- e) Low utilization of MME funds (39%).
- f) Less utilization of Transportation Assistance funds (43%).

b. Best Practices:

- a) Additional Contribution of Rs.2500 by State for Honorarium to Cook cum Helper (CCH).
- b) Celebration of Beti ka Janamdin; School me Abhinandan
- c) Double Fortified Salt is used for cooking MDM in all the districts.
- d) Storage bins provided in all the schools.
- e) Provision of steel eating plates and spoons in all schools for MDM.
- f) Medical checkup of Cook-cum-Helpers twice a year.
- g) Provision of flavored milk thrice a week from State's resources

Part-A : General Information

Introduction:

Mid-Day-Meal Scheme was launched on 15 August, 1995 in the 44 educationally backward Community Development blocks of 6 districts of the State at primary level. Free dry foodgrains @ 3.0 Kg. (1.5 kg wheat and 1.5 kg rice) per child per month was distributed. In 1995-96 cooked food was provided in 17 blocks of these 6 districts-Bhiwani, Hisar, Mahendergarh, Rewari, Kaithal and Sirsa.

In January 2003, cooked food as Mid-Day-Meal was started in 17 blocks. These blocks were having population which was economically backward and educationally backward. The cooked food was started in all the Govt, Local Bodies, Govt. Aided Primary Schools from 15.08.2004. The scheme was extended to all middle schools also during the year 2008-09.

The schools Children are provided cooked food as per menu decided by the Department. A total number of 20 recipes were being served to the students. These recipes are Vegetable Pulao, Postik Khichdi, Kheer, Sweet Rice, Daal and Rice, Karhi Pakora and Rice, Rice with Black Channa/White Channa with aaloo, Missi roti with seasonal vegetable, Halwa with black channa, Roti with Daalghiya/kaddu, MeethaDaliya and wheat soya puri and vegetable,Paushtik Dalia,MeethaPura, Bajre ke Gulgule, Bajre ki puri, Bajre ki khichdi, Bajre ke biscuits, Peanut/mungfli ki chakki, Chana dal prantha/Veg. Prantha, Chana urad/moong daal/sabut ,mung daal & roti . As per the observations of Joint Review Mission more vegetables and pulses have been included so that children could receive prescribed nutritive value through meal, therefore recipes have been reviewed and now twenty recipes (7 wheat based &6 rice based,4 bajra based, 2 pulses based and 1 peanut based) are being served with w.e.f. 18-07-2018.

The total cost of cooking per student is being reimbursed @ Rs. 4.35/- from classes 1st to 5th and Rs. 6.51/- from classes 6th to 8th. The budget sharing for the project is in the ratio of 60:40 between center and state.

1. Basic Information: (Year 2018-19)

S. No.	INDICATORS		STATUS	
1. No. (of Institutions	PRY	U PRY	TOTAL
i)	Existing Institutions	8737	5653	14390
ii)	Covered during the year	8736	5651	14387
2. No.	of Children			
i)	Approved by MDM-PAB	924812	631433	1556245
ii)	Enrollment as on 30.9.2018	889458	601711	1491169
iii)	Average No. of children availed MDM during 2018-19	787671	528274	1315945
3. Cove	erage of children as per Quarterly	Progress Report (QPR)	
i)	Average no. of children availed MDM as per QPR-1	764296	506860	1271156
ii)	Average no. of children availed MDM as per QPR-2	745973	516594	1262567
iii)	Average no. of children availed MDM as per QPR-3	783950	500471	1284421
iv)	Average no. of children availed MDM as per QPR-4	765031	486823	1251854
4. No. o	of Working Days		1	
i)	Approved for 2018-19	232	232	
ii)	Covered during 2018-19	240	240	
5. Per u	init cooking cost Per child per day	(in Rs.)		
Averag day	e Unit Cooking Cost per child per	4.35	6.51	
State's child pe	contributions in cooking cost per er day	1.74	2.60	

Part B: Review of the Implementation of the Scheme during 2018-19

1 Coverage of children and PGI points:

The PAB-MDM has approved 924812 children at primary and 631433 children at upper primary level including 2553 Special Training Centers (STC's) children, out of which 787671 children at primary and 528274 children at upper primary have availed Mid Day Meal on an average basis during the year.

Stage	PAB-MDM Approval	Average number of children availed MDM	% children availed MDM
Primary	924812	787671	85
Upper Primary	631433	528274	84
Total	1556245	1315945	85

Under "Performance Grading Index" (PGI), Haryana obtained score of 9 against the weightage of 10 for indicator No. 1.3.7 i.e. "% of elementary school's children taking MDM against target approved in PAB – in Govt. and aided schools". It was observed that there is a significant difference in the proportion of children covered at primary and upper primary level as is evident from 85% .coverage at primary level compared to 84% at upper primary level as against PAB-MDM approval. The State was advised to take necessary steps to enhance the coverage of children at both primary as well as upper primary level. It was also observed that the coverage is below the State average in districts Sirsa (57%), Kaithal (68%), Rewari & Rohtak (73%), Jind & Kurukshetra(75%), Bhiwani & Hissar (76%) and Jhajjar(77%) in primary as well as in upper primary. The State may be advised to improve the coverage in the above districts and also improve the State average coverage.

2. School Working Days:

The PAB-MDM has approved 232 working days at both primary and upper primary level for 2018-19, against which Mid Day Meal was served on 240 working days for both primary and upper primary levels. Under "Perfrmance Grading Index" (PGI), The State of Haryana obtained score of 10 against the weightage of 10 for indicator No. 1.3.8 i.e. "% of days Mid Day Meal served against total working days – Govt. and aided elementary schools".

3. Kitchen-cum-Store:

Central assistance of Rs. 11710.54 Lakh has been released for construction of 11,483 Kitchen-cum-Stores from 2006-07 to 2009-10. As on 31.3.2019, construction has been completed for 10,155 Kitchen-cum-stores and construction work is in progress for 653 kitchen-cum-stores. The State has not started any construction work for kitchen-cum-stores in 675 schools. The State advised to complete the construction of remaining kitchen-cum-stores by 30.09.2019.

The State has proposed repair for 226 kitchen-cum-stores out of 1509 kitchen-cumstores constructed prior to 2008-09 with an outlay of Rs 22.60 Lakh, which comprises of Rs 13.56 lakh as central share and Rs 9.04 Lakh as State share.

4. Kitchen Devices (new as well as replacement):

Central assistance of Rs. 773.30 lakh has been released towards procurement of 15466 units of kitchen devices. The State of Haryana has reported that all 15466 units of kitchen devices have been procured. An amount of Rs. 725.15 lakh was sanctioned during 2013-14 and 2014-15 to the State for replacement of 14503 units of kitchen devices. Against this the State has procured 5359 units of Kitchen devices. The State may be advised to procure the remaining 9144 kitchen devices by 30th September, 2019.

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The State did not propose to replace any kitchen devices during 2019-20.

5. School Nutrition Gardens:

The State Government has already set up School Nutrition Gardens in 356 schools and it is proposed to develop kitchen gardens in 8463 with an estimated expenditure with an outlay of Rs 423.15 Lakh, which comprises of Rs 253.89 lakh as central share and Rs 169.26 lakh as State share under the 5% flexibility component.

6. School Health Programme (RBSK, WIFS, NDD etc.) and Nutrition in convergence with other Ministries:

It was observed that health check up has been carried out for 14,12,533 children, out of total enrolment of 14,91,169 children.

Enrolment	No. of Children			
	Health check up (RBSK)	Iron & Folic Acid tablets (WIFS)	De-worming tablets (NDD)	
14,91,169	14,12,533	12,53,515	16,55,939	

7. Tithi Bhojan:

The Concept of "Tithi Bhojan" a community participation programme was initiated in the name of Beti ka Janamdin by the State Government of Haryana under Mid-Day Meal Scheme by relying on the traditional practice of providing food to large number of people on special occasions such as festivals, anniversaries, birthdays, marriages, and days of national importance etc. Members of the community provide nutritious and healthy food to the children as an additional food item or full meal on such special occasions/festivals to 19,92,562 children in 1216 schools in four Districts. Additional food items were also served in 1608 schools to 1,26,701 children. It was emphasized that Tithi Bhojan is not a substitute to Mid - day Meal and this only supplements or complements Mid - Day Meal.

8. Training of Cook-cum-Helpers and other Capacity Building Activities:

State has informed that out of total engaged 29596 cook-cum-helpers in 14390 schools, training has been imparted to 9699 cook-cum-helpers with the help of Nutrionists, and training for 2305 cook-cum-helpers was provided by four Master Trainers during 2018-19. The State proposes to train master trainers during 2019-20. These Master Trainers will in turn impart training to cook-cum-helpers.

9. Cooking Competition:

The State has proposed to organize cooking competitions at various levels i.e. Block level, District level and State level in all the schools for promoting variety menu. Under this, nutritionists will examine the recipes to ensure compliance with nutrition standards as laid down in Mid-Day Meal guidelines, and the judges will also include children because they are the ones for whom the meal is being cooked. The expenditure for these activities will be met from MME component

10. Supplementary nutritional items (milk, egg etc.):

The State informed that they are providing additional items i.e. 200 mls of sweetened flavored milk thrice a week from their own resources in all the schools in 21 districts, in addition to the Mid Day Meal.

11. Data Entry on MIS-Web Portal:

MDM-MIS portal captures information on critical indicators of MDMS. The annual data entry module captures master data on availability of kitchen-cum-stores, kitchen devices, no. of cook-cum-helpers engaged, mode of cooking etc. The monthly data entry module captures data on no. of days Mid Day Meal was served, number of meals served, honorarium paid to cook-cum-helpers engaged, no. of

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children received IFA tablets, no. of children screened under RBSK etc. The State of Haryana has completed both Annual and Monthly data for 14387 (100% of schools).

12. Status of implementation of Automated Monitoring System:

AMS has been put in place for real time monitoring of MDMS. Data on number of meals served on the particular day and reasons if meals not served is being captured from schools with no cost to school head masters/teachers. Out of 14387 schools, daily data has been reported by 8583 schools i.e.59.% schools on Automated Monitoring System. In this regard, email alerts are being sent to all States on daily basis from NIC server. The State is requested to ensure that daily data is being reported by 100% schools on all school working days. Further the State is also advised to analyse the data and use it for better monitoring of the scheme.

13. Usage of Temples, Gurudwaras, Jails etc.:

The State has informed that measures are being taken for involving Temples, Gurudwaras, Jails for providing Mid Day Meal.

14. Centralised kitchens:

Centralized kitchen of ISKCON Relief Foundation has been engaged for supplying meal to 2,51,801.children, covering 1963 Schools in four districtcts viz.Faridabad, Fatehabad, Kurukhetra and Palwal districts. It was clarified that centralized kitchen can be engaged for schools in urban areas only,

15. Awareness generation activities:

The State has informed that 109 awareness generation activities viz. rallies, natak, songs and nukead natak have been carried out in Faridabad, Fatehabad, Panchkula and Rohtak districts. Further the objective and importance of hot cooked

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meal have been highlighted in the Edusat programme. Jingles have been aired two time in a day on Big FM, Oye FM and Radio Mantra.

The State has also proposed to continue the above activities during 2019-20 also. The expenditure for these activities will be met from MME component.

16. Social Audit:

Social Audit has not been conducted in by the State so far. State may be advised to conduct social audit as per guidelines during 2019-20. The expenditure for these activities may be met from MME component.

17. Use of LPG:

LPG is available in 12316 schools, where mid day meal is prepared in the school based kitchen. The mid day meal in 1963 schools is served through Centralized Kitchen which is using LPG. Remaining 105 schools do not have LPG. The State is advised to ensure use of LPG in 100% schools.

18 Meeting of District level Steering cum Monitoring Committee:

As per the information provided, 51 meetings of District Level Steering cum Monitoring Committee (DLSMC) under the chairpersonship of the District collector have taken place against the mandated 242 meetings. The State is advised to conduct DLSMC meetings on monthly basis.

19. Use of Millets / Coarse grains:

It was mentioned that Ministry of Agriculture had decided to celebrate 2018-19 as 'Year of nutri cereals (Millets)'.Millets may continue to be used this year also. It was suggested that the State to explore the possibilities to introduce millets in Mid Day Meal Scheme.

	assistance for 2019-20.					
S. No.	Component	PAB Approval 2018-19	Proposal for 2019-20	PAB Approval for 2019-20		
1	Institutions					
1.1	Primary	8118	8701	8701		
1.2	Upper Primary	6837	5651	5651		
1.3	STC's(NCLP)	35	35	35		
2	Children					
2.1	Primary	924812	810287	810287		
2.2	Upper Primary	628880	555980	555980		
2.3	STC's(NCLP)	2553	2294	2294		
3	Working Days					
3.1	Primary	232	244	244		
3.2	Upper Primary	232	244	244		
3.3	NCLP	302	302	302		
4	Cook cum Helper					
4.1	Primary	18652	18652	18652		
4.2	Upper Primary	11771	11771	11771		
5	Drought					
5.1	Children (Pry)	0	0	0		
5.2	Children (U Pry)	0	0	0		
5.3	Working days	0	0	0		
5.4	Cook-cum-helpers	0	0	0		
6	Non Recurring					
6.1	Kitchen-cum-Stores	0	0			
6.2	Repair of kitchen-cum-stores	NA	226	226		
6.3	Kitchen Devices	0	0	0		
6.4	Kitchen Devices (Replacement)	0	0	0		
6.5	Flexible funds for new intervention	ns				
6.5.1	Supplementary Nutrition over and above existing provisions (including additional items already being provided by State / UT) – <i>No. of children</i>					

Part C: Recommendations of the appraisal Team and quantification of central assistance for 2019-20.

6.5.2	School Nutrition Gardens	NA	8463	8463
6.5.3	Any other proposal			
6.5.4	Any other proposal			
	T			
7	Central Assistance (Rs in Lakh)			
7.1	Regular	14923.26	14322.59	14322.59
7.2	Drought	0.00	0.00	0.00
7.3	Kitchen cum Store	0.00	0.00	0.00
7.4	Repair of kitchen-cum-stores	NA	13.56	13.56
7.5	Kitchen Devices (new)	0.00	0.00	0.00
7.6	Kitchen Devices (Replacement)	0.00	0.00	0.00
7.7	Flexible funds for new interventions	NA	253.89	253.89
7.8	Grand Total	14923.26	14590.04	14590.04

The quantification of central assistance of Rs. **14590.04** Lakh has been done as per existing norms on the basis of number of children and working days approved by Appraisal Team for the year 2019-20. The Component-wise approval of funds for 2019-20 is enclosed at Appendix-1.

Appendix-1

State: HARYANA QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2019-20

A. Food grains

SI.	Stage	No. of Working	Quantity (in MTs)			
No.		Children	days	Rice	Wheat	Total
1	Primary (@ 100 gms per child per school day)	810287	244	10874.05	8896.95	19771.00
2	U. Primary (@150 gms per child per school day)	555980	244	11191.88	9156.99	20348.87
3	NCLP(@150 gms per child per school day)	2294	302	57.16	46.76	103.92
4	Drought					
4.1	Primary					
4.2	Upper Primary					
PAB Approval – Total Food grains - A		1368561		22123.09	18100.70	40223.79

B. Serving of MDM during regular school working days – {(Cost of Food-grains, Cooking cost, Transport Assistance, Honorarium to cook-cum-helpers and Management Monitoring and Evaluation (MME)}

SI.	Component/norm	Amount (Rs. in lakh)
No.		
1	2	3
Prima	ý	
1	Cost of Food grains @ Rs. 3000 per MT for rice and @ Rs.	504.16
	2000 per MT for wheat- {(10874.05 MT rice x Rs	
	3000)+(8896.95 MT wheat x Rs 2000)}	
2	Cooking Cost - Rs. 4.35 per child per day	
2.1	Central Share @ Rs. 2.61 per child per day	5160.23
	(810287 children x 244 days x Rs 2.61)	0100.20
2.2	Minimum Mandatory State Share @ Rs.1.74 per child per day	3440.15
	(810287 children x 244 days x Rs 1.74)	0440.10
3	Transportation Cost @ Rs1500 Per MT food grains	296.57
	(810287 children x 244 days x 0.0001 MT x Rs 1500)	200.01
4	Honorarium for Cook-cum-Helper – Rs 1000 per month per CCH	for 10 months
4.1	Central Share - @ Rs 600 for 10 months	1119.12
	(18652 CCH x Rs 600 x 10 months)	
	12	•

4.2	Minimum Mandatory State Share - @ Rs 400 for 10 months	746.08
4.2	$(18652 \text{ CCH} \times \text{Rs} 400 \times 10 \text{ months})$	740.00
5	Management Monitoring and Evaluation (MME) @ 2.7% of	
0	i) Cost of food grains	
	ii) Cooking cost (Central Share only)	191.16
	iii) Cost of transportation and	
	iv) Honorarium to Cook-cum-Helpers (Central Share	
	only)	
PAB A	pproval - Total Central Share for Primary	7271.24
	Primary	
6	Cost of Food grains @ Rs. 3000 per MT for rice and @ Rs.	518.90
	2000 per MT for wheat- {(11191.88 MT rice x Rs 3000)+(
	9156.99 MT wheat x Rs 2000)}	
7	Cooking Cost - Rs. 6.51 per child per day	
7.1	Central share @ Rs. 3.91 per child per day	5304.27
	(555980 children x 244 days x Rs 3.91)	
7.2	Minimum Mandatory State Share @ Rs 2.60 per child per day	3527.14
	(555980 children x 244 days x Rs 2.60)	
8	Transportation cost @ Rs1500 Per MT food grains	305.23
	(555980 children x 244 days x 0.00015 MT rice x Rs 1500)	
9	Honorarium for cook cum Helper – Rs 1000 per month per CCH	for 10 months
9.1	Central Share - @ Rs 600 for 10 months	706.26
	(11771 CCH x Rs 600 x 10 months)	
9.2	State Share - @ Rs 400 for 10 months	470.84
	(11771 CCH x Rs 400 x 10 months)	
10	Management Monitoring and Evaluation (MME) @ 2.7% of	184.54
	1) Cost of food grains	
	2) Cooking cost (Central Share only)	
	 Cost of transportation and 	
	4) Honorarium to Cook-cum-Helpers (Central Share only)	
PAB A	pproval - Total Central Share for Upper Primary	7019.20
Specia	I Training Centers	
-		0.05
11	Cost of Food grains @ Rs. 3000 per MT for rice and @ Rs.	2.65
	2000 per MT for wheat- {(57.16 MT rice x Rs 3000)+(46.76	
10	MT wheat x Rs 2000)}	
12	Cooking Cost - Rs. 6.51 per child per day	27.00
12.1	Central share @ Rs. 3.91 per child per day	27.09
10.0	(2294 children x 302 days x Rs 3.91)	40.04
12.2	Minimum Mandatory State Share @ Rs 2.60 per child per day	18.01
10	(2294 children x 302 days x Rs 2.60)	4 60
13	Transportation cost @ Rs1500 Per MT food grains	1.56
	(2294 children x 302 days x 0.00015 MT rice x Rs 1500)	

14	 Management Monitoring and Evaluation (MME) @ 2.7% of i) Cost of food grains ii) Cooking cost (Central Share only) iii) Cost of transportation 	0.85
PAB A	pproval - Total Central Share for STC	32.15
PAB A	pproval - Total of Central Share for serving of meals during regular school working days - B	14322.59

C. Serving of MDM in Drought affected areas during summer vacations (If Proposed by State) – Not Applicable

SI.	Component/norm	Amount (Rs. in lakh)
No.		
1 D=:==	2	3
Prin		0.00
1	Cost of Food grains	0.00
2	Cooking Cost	
2.1	Central Share	0.00
2.2	Minimum Mandatory State Share	0.00
3	Transportation Cost	0.00
4	Honorarium for cook cum Helper	
4.1	Central Share -	0.00
4.2	State Share -	0.00
5	 Management Monitoring and Evaluation (MME) @ 2.7% of i) Cost of food grains ii) Cooking cost (Central Share only) iii) Cost of transportation and iv) Honorarium to Cook-cum-Helpers (Central Share only) 	0.00
PAB A	pproval - Total Central Share for Primary (Drought)	0.00
Upper	Primary	
6	Cost of Food grains	0.00
7	Unit Cooking Cost-	·
7.1	Central share	0.00
7.2	Minimum Mandatory State Share	0.00
8	Transportation cost	0.00
9	Honorarium for Cook-cum-Helpers	
9.1	Central Share -	0.00
9.2	State Share -	0.00
10	Management Monitoring and Evaluation (MME) @ 2.7% of i) Cost of food grains ii) Cooking cost (Central Share only)	0.00

,	Cost of transportation and Honorarium to Cook-cum-Helpers (Central Share only)		
PAB Approval	-Total Central Share for Upper Primary (Drought)	0.00	
	PAB Approval - Total Central Share – for Serving of MDM in Drought affected areas during summer vacations - (C)		

D. Non-recurring

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SI. No.	Component	Amount admissible (Rs in Lakh)	
1	Kitchen-cum-store		
1.1	Central share -	0	
1.2	Minimum Mandatory State Share -	0	
2	Repair of kitchen-cum-store – 226 units		
2.1	Central share - @ Rs. 6000 per Kitchen-cum-store (226 Kitchen-cum-stores x Rs 6000)	13.56	
2.2	Minimum Mandatory State Share - @ Rs. 4000 per Kitchen- cum-store (226 Kitchen-cum-stores x Rs 4000)	9.04	
3	Kitchen Devices (New)		
3.1	Central share -	0	
3.2	Minimum Mandatory State Share -	0	
4	Kitchen Devices (Replacement)		
4.1	Central share –	0	
4.2	Minimum Mandatory State Share -	0	
PA	□ B Approval - Total Central Share - Non Recurring – (D)	22.60	

Flexible funds for new interventions

		s. in lakh)	
Component	Centre Share	Minimum Mandatory State share	Total
Serving of MDM during regular school working days – from Table B	14322.59	8202.22	22524.81
Serving of MDM in Drought affected areas during summer vacations– from Table C	0.00	0.00	0.00
Non- recurring- from Table D	13.56	9.04	22.60
Sub Total	14336.15	8211.26	22547.41

Admissible Flexi Funds for new interventions as per sharing pattern (5% of Total of Central and Minimum Mandatory State share i.e. 5% of Rs 22547.41 lakh)	676.42	450.95	1127.37
PAB Approvals for flexible funds			
i) School Nutrition Gardens (8463 SNG @ Rs 5000 each)	253.89	169.26	423.15
ii) Supplementary Nutrition	422.53	281.69	704.22
PAB Approval - Total Flexible fund - (E)	676.42	450.95	1127.37

F. PAB Approval - Total Funds for 2019-20

			(Rs. in lakh)
Component	Centre Share	Minimum Mandatory State share	Total
Serving of MDM during regular school working days – (B)	14322.59	8202.22	22524.81
Serving of MDM in Drought affected areas during summer vacations – (C)	0.00	0.00	0.00
Non- recurring – (D)	13.56	9.04	22.60
Flexi Funds for new interventions – (E)	676.42	450.95	1127.37
Grand Total	15012.57	8662.21	23674.78

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