

Govt. of India
Ministry of Human Resource Development
Dept. of School Education and Literacy
Mid Day Meal Division

PAB-MDM meeting
to consider and approve AWP&B 2020-21

(Date of the meeting: 02.06.2020)



मध्याह्न भोजन योजना
Mid Day Meal Scheme

APPRAISAL NOTE

STATE : ODISHA

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Good Practices

- 1) State has provided foodgrains and cooking cost as Food Security Allowance for 90 days (51 days closure of schools + 39 days summer vacation) as COVID response.
- 2) State is providing additional contribution of Rs.400/- per cook-cum-helper.
- 3) State is providing additional contribution of Rs 0.45 in primary and Rs 0.65 in upper primary, per child per day in Cooking Cost.

Issues:

- 1) More than 2 months delay in release of funds from State to districts.
- 2) Less coverage of 18 working days.
- 3) School Nutrition Gardens developed only in 11,117 (20%) schools.
- 4) Delay in construction of 24661 kitchen-cum-stores (construction is in progress since 2012-13).
- 5) Social Audit not conducted during 2019-20.
- 6) Testing of meals not done during 2019-20.

Part-A : General Information

Introduction:

Mid-Day Meal is a flagship programme of Govt. which caters to the supplementary nutritional needs of school going children. It is the largest school feeding programme of the world. In Odisha 57,684 kitchens are run every day to feed 46,41,593 children. Mid Day Meal programme is a scheme not only to drive out class room hunger but also to build the nation by providing nutrition to the 09.46 crore children who are the future of India.

1.1 Briefhistory

- ❑ 1995: Introduced in 2408 blocks to provide 100 grams foodgrains per child/ school day under National Program for Nutrition Support to Primary Education.
- ❑ 1997-98: Extended in 1997-98 to all primary schools.
- ❑ 2001: On November 28, 2001 the Supreme Court of India made it mandatory for the State Government to provide cooked meal instead of dry ration.
- ❑ 2002-03: Extended in 2002-03 to cover EGS/AIE centres.
- ❑ 2004: Supreme Court Orders in P.U.C.L case for providing hot cooked meal to all the schools fully funded by the Centre.
- ❑ 2006-07: Provision of Central assistance for kitchen-cum-store and kitchen devices @ Rs. 60,000 per unit and Rs. 5000 per school respectively.
- ❑ 2007-08: Extended to upper primary.
- ❑ 2009-10: Revision of Scheme
 - Food norm for upper primary.
 - Separate provision for honorarium to CCH.
 - Revision of norms for kitchen-cum-store and transport assistance for special category States (11).
- ❑ 2010-11: Decentralization of payment of cost of food grains to districts w.e.f. 1.4.2010.
- ❑ October, 2010: Inclusion of NCLP schools under MDMS.
- ❑ November, 2011: Provision at par with upper primary for NCLP schools.
- July, 2012: Revision of Cooking cost by 7.5%
- ❑ 2013- MDM covered under NFSA Act, 2013
- ❑ 2014- MDM covered under Odisha Mid Day Meal Rules 2016
- ❑ 2016 Mid Day Meal Fortification notified by FSSAI

1. Basic Information:

(Year 2019-20)

S. No.	INDICATORS	STATUS		
		PRY	U PRY	TOTAL
1. No. of Institutions		PRY	U PRY	TOTAL
i)	Approved by MDM-PAB for 2019-20.	33159	24418	57577
ii)	Covered during the year	31271	24254	55525
2. No. of Children				
i)	Approved by MDM-PAB	2737061	1640643	4377704
ii)	Enrollment as on 30.9.2019	2759298	1754460	4513758
ii)	Average No. of children availed MDM during 01.04.2019 to 31.12.2019	2441775	1516169	3957944
3. Coverage of children as per Quarterly Progress Report (QPR)				
i)	Average no. of children availed MDM as per QPR-1	2401639	1472740	3874379
ii)	Average no. of children availed MDM as per QPR-2	2401345	1503738	3905083
iii)	Average no. of children availed MDM as per QPR-3	2437295	1504563	3941858
4. No. of Working Days				
i)	Approved for 2019-20*	167	167	Less coverage of 18 days.
ii)	Covered during 2019-20*	149	149	
5. Per unit cooking cost Per child per day (in Rs.)				
Average cooking cost per child per day		4.35	6.51	
State's contributions in cooking cost per child per day#		2.19	3.25	

*up to 31st Dec, 2019.

The minimum mandatory State Share is Rs. 1.74 and Rs. 2.60 per child per day for primary and upper primary respectively.

Part-B : Review of Performance in 2019-20 (01.04.19 to 31.12.2020)

2. Based on the information provided by the State Government in its AWP&B 2020-21, the performance during 2019-20 (01.04.19 to 31.12.2019) was reviewed. The major issues in implementation during 2019-20 are summarized as under: -

2.0 Coverage of Institutions

Coverage in terms of No. of institutions.

Difference between PAB Approval (Target) Vs No. of institutions covered (Achievement)

i) PRIMARY

The number of existing institutions	= 31271
Number of institutions covered during 01.04.19 to 31.12.19	= 31271 (100%)

ii) UPPER PRIMARY WITH PRIMARY CLASSES

The number of existing institutions	= 18420
Number of institutions covered during 01.04.19 to 31.12.19	= 18420 (100%)

iii) UPPER PRIMARY

The number of existing institutions	= 5834
Number of institutions covered during 01.04.19 to 31.12.19	= 5834 (100%)

Thus all the eligible institutions in the State have been covered under MDMS.

2.1 Coverage of Children

2.1.1 Coverage against Enrolment :

a) Primary - Coverage in terms of No. of children. Difference between Enrolment vs Average No. of Children Aailed MDM (Achievement) (Refer Table 2.3 of the Analysis Sheet).

Total Enrolment as on 30.09.2019	= 2759298
Average number of children aailed MDM during 01.04.19 to 31.12.2019	=2441775(88%)

b) Upper Primary : Coverage in terms of No. of children. Difference between Enrolment vs Average No. of Children Aailed MDM (Achievement) – UPPER PRIMARY (Refer Table 2.4 of the Analysis Sheet).

Total Enrolment as on 30.09.2019	= 1754460
Average number of children aailed MDM during 01.04.19 to 31.12..2019	= 1516169(86%)

2.1.2 Coverage against PAB-MDM approval :

a) Primary : Coverage in terms of No. of children. Difference between PAB Approval

(Target) vs Average No. of Children Availing MDM (Achievement) (Refer Table 2.5 of the Analysis Sheet).

The number of children approved by MDM PAB for 2019-20 = 2737061

Average number of children availed MDM during

01.04.19 to 31.12.2019 = 2441775 (89%)

b) Upper Primary: Coverage in terms of No. of children. Difference between PAB Approval

(Target) Vs Average No. of Children Availing MDM (Achievement)

(Refer Table 2.6 of the Analysis Sheet).

The number of children approved by MDM PAB for 2019-20 = 1640643

Average number of children availed MDM

during 01.04.19 to 31.12.2019 = 1516169 (92%)

2.1.3 **No. of Meals: Difference between No. of meal to be served (Target) Vs. No. of meals served (Achievement)- PY+U PY (Refer Table 2.7 of the Analysis Sheet).**

The number of meals to be served during 01.04.19 to 31.12.2019 = 7310.77 Lakh

The number of meals served during 01.04.19 to 31.12.19 = 5911.25lakh (81%)

The number of meals served in Cuttak&Kandhmal was 79% and 66% in Khurda which 10% and 23% less than the average of 81% meals served till December, 2019. Serving of less number of meals in the above districts indicates issues relating to implementation of the scheme in the above districts.

2.2 FOODGRAINS (PRIMARY + UPPER PRIMARY)

2.2.1 **Level of Opening balance as on 01.04.19 :(Refer Table 3.2 of the Analysis Sheet).**

The opening balance of food grain with the State as on 01.04.2019 was 13360.93 MTs which is 11% of the allocation of food grains during 2019-20 is 124232.81 MTs. As per MDMS guidelines, one month's (10%) buffer stock is to be maintained by the State. However, Ganjam and Rayagarha districts did not maintain any buffer stock of food grains. On the contrary, Boudh, Jharsuguda, Kandhmal and Sonapur had buffer stock of 22%, 25%, 35% and 21% respectively. Thus, problems in supply chain management of foodgrains observed at the beginning of FY were not resolved by the State.

2.2.2 Level of unspent balance as on 31.12.2019 : (Refer Table 3.3 of the Analysis Sheet).

The unutilized food grain with the State as on 31.12.2019 was 13360.93 MTs which is 11% of the annual allocation of 124232.81MTs. As per MDM guidelines, As per MDMS guidelines, one month's (10%) buffer stock is to be maintained by the State. However, Ganjam and Rayagarha districts did not maintain any buffer stock of food grains. On the contrary, Jharsuguda, Kendrapada, Sambalpur and Sonepur had buffer stock of 25%, 35%, 23% and 25% respectively. Thus, it may be observed that there are problems relating to supply chain management of foodgrains.

2.2.3 Availability of Food grains: (01.04.19 to 31.12.19)(Refer Table 3.5 of the Analysis sheet).

The State Government Lifted 76861.44 MTs of food grain from Food Corporation of India. The State had unutilized food grain of 13360.93 MTs with it at the beginning of the year. Thus the total availability of food grain with the State was 90222.37 MTs which 73% of the annual allocation of food grains to the State during 2019-20.

2.2.4 Utilization of food grains: (Refer Table 3.7 of the Analysis sheet)

The State utilized 70434.02MTs (57%) of food grains against the allocation of 124232.81MTs. The utilization of food grains was less in Kandhmal(50%) and Khurda (42%) which indicates problems in the implementation of the scheme in these districts in particular.

2.2.5 Payment of cost of foodgrains to FCI: (Refer Table 3.9 of the Analysis sheet)

The FCI has submitted bills for Rs. 2305.84 lakh during 2019-20 towards cost of food grains. The State has made payment of Rs.2305.84 lakh (100%) to FCI.

2.3 COOKING COST (PRIMARY + UPPER PRIMARY)

2.3.1 Level of Opening balance as on 01.04.19: (Refer Table 4.1.1 of the Analysis Sheet)

The State had opening balance of Rs. 12440.25lakh as on 01.04.2019 which is 20% of annual allocation of Rs. 61109.54 lakh.

2.3.2 Level of closing balance as on 31.12.19 :(Refer Table 4.1.2 of the Analysis Sheet)

The closing balance of Rs.29001.80 lakh (47%) of the total cooking cost allocation of 61109.54 lakh. The closing balance of cooking cost with Jharsuguda (52%), Kandhmal (54%) and Khurda (62%) was more than the average closing balance of 47% on 31.12.2019. This indicates the problems in the implementation of the scheme in these districts.

2.3.3 Utilization of Cooking cost :(Refer Table 4.5 of the Analysis Sheet).

The State has utilized Rs. 34511.23 lakh (56%) against the allocation of 61109.54 lakh till 31.12.2019. The State should have utilized at least 75% of the annual allocation by the end of 3rd quarter. Less utilization against the expected utilization of cooking cost indicates either delay in the release of cooking cost or improper implementation of the scheme. The utilization of cooking cost was less than the average utilization in Kandhmal (50%) and Khurdha (42%).

2.4 Reconciliation of utilization and performance during 2019-20 (1.4.19 to 31.12.2019)

2.4.1 Mismatch in utilization of Food grains vis-à-vis cooking cost: (Refer Table – 5.1 of Analysis Sheet)

Ideally the percentage utilization of cooking costs and food grains should tally with each other. The data furnished in the AWP&B reveals that the level in utilization of cooking cost (56 %) and food grains (57 %).

2.5 Cook-Cum-Helper (PRIMARY + UPPER PRIMARY): (Refer Table – 6.2 of Analysis Sheet).

The State has engaged 1,15,479 cook-cum-helpers (CCH) against PAB approval of 1,45,522. Thus, 30,043 Cook-cum-helpers are yet to be engaged by the State. Honorarium @ Rs.1000.00 per month per cook-cum-helper is paid for ten months in a year. This honorarium is shared between the Centre and the State in 60:40 ratio. However, States can contribute more from their own resources. Odisha is making additional contribution of Rs 400/- per CCH per month from own resources over and above the minimum mandatory share. The State has proposed engage 145522 CCH during 2020-21.

The State had nil opening balance on 01.04.2019. An amount of Rs.19407.95 lakh was released for payment of honorarium to CCH. The expenditure is Rs. **11217.80** lakh (55%).

2.6 Utilization of MME(Refer Table – 7.2 of Analysis Sheet)

The annual allocation for MME during 2019-20 is Rs.1272.23 lakh. There was opening balance of Rs. Nil with the State on 01.04.2019. Rs1272.23 lakh were released to the State. Thus the State had total availability of Rs.1272.23 lakh with it during 2019-20 .The State has utilized Rs. 824.14 lakh (65 %) of the annual allocation.

2.7 Utilization of Transportation Assistance(Refer Table – 8.2 of Analysis Sheet)

The State had 207.51 lakh opening balance on 01.04.2019. The annual allocation for Transport Assistance during 2019-20 is Rs.1663.08 lakh. The State had lifted 76861.44 MTs of food grain from FCI during the year. Thus, transportation assistance @ 150 per quintal for carrying the food grains to schools is Rs.1152.92 lakh. The State has incurred the expenditure of Rs.676.17 lakh (41%) on transportation of food grains from FCI godowns to schools.

2.8 Construction of Kitchen-cum-stores (Reference Table -9.1.3 of Analysis Sheet)

Central assistance of Rs.40579.81 lakh has been released from 2006-07 to 2009-10 for construction of 69,152 Kitchen-cum-Stores. The State has constructed 44.491 (64%) kitchen-cum-Stores. The construction work is 'in-progress' in the remaining 24,661(36%) kitchen-cum-stores. The State may be advised to complete the construction of 24,661 kitchen-cum-stores, by 31st March, 2019.31.12.2020.

2.8 A Repair of Kitchen-cum-stores :

The State of Odisha has proposed repair for 21,007 kitchen-cum-stores with an outlay of Rs 2100.70 lakh, comprising Rs 1260.42 lakh as central share and Rs 840.28 lakh as State share. The above proposal has already been approved by PAB-MDM in its meeting held on 6th June, 2019.

2.9 Procurement of Kitchen devices (Reference Table -9.2.3 of Analysis sheet)

Central assistance of Rs 3319.15 lakh has been released from 2006-07 to 2009-10 towards procurement of 66383 units of kitchen devices. The State has reported that all the units of kitchen devices have been procured. Central Assistance of Rs 3394.15 lakh was further released during 2013-14 to 2016-17 for the replacement of 67,883 units of kitchen devices, against this the State has replaced Kitchen devices in all the 67,883 schools.

The State has proposed procurement of kitchen devices for 190 new schools and replacement of 54,228 units of kitchen devices linked to enrolment as follow:

Enrolment	No. of schools	Norms (Rs.)	Central Share (Rs. In Lakh)	State Share (Rs. In lakh)	Total Rs. In lakh)
New Schools					
151 to 250	190	20,000	22.80	15.20	38.00
Replacement					
Up to 50	27090	10,000	1625.40	1083.60	2709.00
51 to 150	18,467	15,000	1662.03	1108.02	2770.05
151 to 250	5788	20,000	694.56	463.04	1157.60
251 – above	2883	25,000	432.45	288.30	720.75
Total	54,228		4414.44	2942.96	7357.40

The above proposals for the procurement of kitchen devices for 190 schools and replacement of kitchen devices in 54,228 schools has already been approved by PAB-MDM in its meeting held on 6th June, 2019. Therefore, fresh approval of PAB during 2020-21 may not be required.

3. Data Entry Status on the MIS Web Portal

3.1. Annual and Monthly data Entries during 2019-20

S.No.	Name of District	Total Institutions	Annual data entry completed	No. of Inst. For which Monthly data entry completed											
				Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
1	ANGUL	1586	1586	1290	1289	1262	1250	1220	1184	1138	1029	846	608	285	32
2	BALASORE	2764	2764	2745	2744	2728	2680	2680	2680	2680	2680	2680	2680	2680	2680
3	BARAGARH	1694	1694	1588	1588	1585	1585	1585	1585	1585	1585	1585	1585	1585	1585
4	BHADRAK	1837	1829	1790	1790	1790	1790	1790	1790	1790	1790	1790	1790	1790	1790
5	BOLANGIR	2203	2203	2210	2210	2190	2190	2190	2190	2190	2190	2190	2190	2190	2190
6	BOUDH	800	800	794	794	777	777	777	777	777	777	777	777	777	777
7	CUTTACK	2262	2262	2265	2265	2262	2262	2262	2262	2262	2262	2262	2262	2262	2262
8	DEOGARH	583	569	548	548	540	540	540	540	540	540	540	540	540	540

9	DHENKANAL	1512	1504	1511	1511	1511	1511	1511	1511	1511	1511	1511	1511	1511	1511
10	GAJAPATI	1209	1209	1048	1048	1048	1048	1048	1048	1048	1048	1048	1048	1048	1048
11	GANJAM	3447	3405	3401	3401	3401	3401	3401	3401	3401	3401	3401	3401	3401	3401
12	JAGATSINGHPUR	1389	1389	1272	1269	1269	1269	1269	1269	1269	1269	1269	1269	1269	1269
13	JAJPUR	2345	2345	2129	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011
14	JHARSUGUDA	668	664	668	668	668	668	668	668	668	668	668	668	668	668
15	KALAHANDI	2316	2316	2331	2331	2331	2331	2331	2331	2331	2331	2331	2331	2331	2331
16	KANDHAMAL	1863	1884	1895	1895	1895	1895	1895	1895	1895	1895	1895	1895	1895	1895
17	KENDRAPARA	1932	1914	1849	1845	1845	1845	1845	1845	1845	1845	1845	1845	1845	1845
18	KEONJHAR	2734	2734	2733	2733	2733	2733	2733	2733	2733	2733	2733	2733	2733	2733
19	KHURDHA	1413	1407	1402	1402	1402	1402	1402	1402	1402	1402	1402	1402	1402	1402
20	KORAPUT	2551	2551	1963	1960	1957	1957	1957	1957	1957	1957	1957	1957	1957	1957
21	MALKANGIRI	1336	1336	1196	1192	1191	1191	1191	1191	1191	1191	1191	1191	1191	1191
22	MAYURBHANJ	4270	4270	4320	4320	4320	4320	4320	4320	4320	4320	4320	4320	4320	4320
23	NAWARANGPUR	1928	1928	1928	1928	1928	1928	1928	1928	1928	1928	1928	1928	1928	1928
24	NAYAGARH	1152	1145	1152	1152	1152	1152	1152	1152	1152	1152	1152	1152	1152	1152
25	NUAPADA	1006	998	888	888	888	888	888	888	888	888	888	888	888	888
26	PURI	2100	2100	2047	2047	2047	2047	2047	2047	2047	2047	2047	2047	2047	2047
27	RAYAGADA	1896	1896	1871	1871	1871	1871	1871	1871	1871	1871	1871	1871	1871	1871
28	SAMBALPUR	1356	1356	1363	1362	1362	1362	1362	1362	1362	1362	1362	1362	1362	1362
29	SONEPUR	866	866	846	846	846	846	846	846	846	846	846	846	846	846
30	SUNDERGARH	2507	2487	2503	2503	2503	2503	2503	2503	2503	2503	2503	2503	2503	2503
	Total:-	55525	55411	53546	53411	53313	53253	53223	53187	53141	53032	52849	52611	52288	52035

3.2. AUTOMATED MONITORING SYSTEM

SMS based Automated Monitoring System (AMS) is in operation in the State. SMS is sent by the schools mid-day-meal incharge on registered number. Information collected under AMS is validated.

S.No	Name of District	Total Institutions	Daily data transferred to central server	No. of Inst. For which daily data transferred at the end of the month											
				Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec			
1	2	3	4	5	6	7	8	9	10	11	12	13			
1	ANGUL	1586	1586	1475	12	1419	1456	1439	1452	1443	1447	1454			
2	BALASORE	2764	2764	2587	22	2522	2573	2539	2525	2523	2496	2491			
3	BARAGARH	1694	1694	1683	12	1643	1654	1649	1644	1646	1627	1632			
4	BHADRAK	1837	1829	1835	15	1823	1819	1813	1810	1809	1809	1807			
5	BOLANGIR	2203	2203	2025	13	1988	2054	2062	2053	2047	2006	2008			
6	BOUDH	800	800	763	7	734	736	738	757	741	721	717			
7	CUTTACK	2262	2262	2073	11	2065	2071	2046	2043	2035	1993	2000			
8	DEOGARH	583	569	541	3	525	537	519	523	513	515	529			
9	DHENKANAL	1512	1504	1455	14	1446	1445	1439	1434	1432	1432	1432			
10	GAJAPATI	1209	1209	1073	8	1023	1079	1048	1040	1040	1016	1092			
11	GANJAM	3447	3405	3290	23	3233	3275	3239	3209	3168	3241	3246			

12	JAGAT SINGHPUR	1389	1389	1321	6	1274	1280	1245	1239	1238	1234	1273
13	JAJPUR	2345	2345	2209	16	2161	2232	2201	2191	2178	2134	2156
14	JHARSUGUDA	668	664	644	5	629	649	644	640	639	629	622
15	KALAHANDI	2316	2316	1999	16	1998	2052	1994	2009	2002	1948	2034
16	KANDHAMAL	1863	1884	1388	12	1309	1402	1353	1417	1396	1355	1516
17	KENDRAPARA	1932	1914	1810	17	1802	1816	1800	1787	1779	1758	1778
18	KEONJHAR	2734	2734	2553	16	2513	2565	2492	2505	2487	2435	2540
19	KHURDHA	1413	1407	1413	11	1276	1348	1325	1338	1327	1337	1334
20	KORAPUT	2551	2551	2279	17	2181	2254	2198	2243	2233	2224	2240
21	MALKANGIRI	1336	1336	1032	4	991	1068	1031	1091	1078	1051	1035
22	MAYURBHANJ	4270	4270	4064	57	3951	4053	3979	3996	3953	3854	3865
23	NAWARANGPUR	1928	1928	1834	18	1802	1853	1832	1844	1826	1825	1820
24	NAYAGARH	1152	1145	1078	6	1059	1081	1069	1073	1063	1045	1040
25	NUAPADA	1006	998	924	7	920	937	926	936	928	926	947
26	PURI	2100	2100	1960	7	1870	1930	1887	1866	1842	1827	1971
27	RAYAGADA	1896	1896	1782	10	1710	1769	1731	1728	1719	1694	1690
28	SAMBALPUR	1356	1356	1343	19	1342	1336	1321	1324	1318	1303	1289
29	SONEPUR	866	866	837	4	826	835	858	858	858	856	856
30	SUNDERGARH	2507	2487	2508	24	2418	2473	2458	2453	2452	2435	2433
	Total:-	55525	55411	51778	412	50453	51632	50875	51028	50713	50173	50847

4. Fund Flow

Funds relating to mid-day-meal are being transferred from head office to respective District Education Officer's bank accounts through RTGS and further the funds are transferred to school level through District Authorities.

Type of Installment	Date of receipt by				
	State	Directorate	District	Block	School
Ad-hoc	29.04.2019	30.07.2019	01.08.2019	-	
Balance of 1 st installment	11.09.2019	01.11.2019	04.11.2019	-	
2 nd Installment	13.12.2019	22.01.2020	24.01.2020	-	

It would be observed that there was delay of 2-3 months at State level for the release of funds to district. The date of release of funds by district to schools has not been indicated in AT-2 A relating to fund flow.

5. Management Structure

The Management Structure consists of State Level Steering-cum-Monitoring Committee (SLSMC) headed by the Development Commissioner-cum- Additional Chief Secretary,

Government of Odisha. Principal Secretary/Secretary, School & Mass Education Department is the next level below the SLSMC and is assisted by the State Nodal Officer-cum-Director, Mid Day Meal

SNO is assisted by District Education Officers and Block Education Officers in the implementation of the scheme. Each DEO/BEO has been provided Data Entry Operators under the Scheme.

The School Management Committee is the ground level unit for the implementation of the Scheme at the grass root level.

6. Capacity Building of Cook-cum-helpers.

No training has been provided to Cook-cum-helpers during 2019-20. It is relevant to mention that preparation of hygienic and wholesome meal is contingent upon the knowledge and skills of the engaged for providing meals in schools. As such cook-cum-helpers are the pillars of scheme. Therefore, it is imperative that they are provided trainings from the Institutes of Hotel Management, Food Craft Institutes to upgrade their skills about nutrition, cooking process, health and hygiene.

7. Grievance Redressal Mechanism

A 24 hour toll free no. at telephone no.1800-345-6722 has been installed at the State level. Complaints received are recorded in the registers and action is taken within three days to dispose it off. No complaint is pending in the State.

221 complaints were received by the State during 2019-20. 56 of them related to food grain related issues, 8 for delay in transfer of funds, 4 against Centralized Kitchens, 124 for quality and quantity of food grains, 18 to hygiene and 11 for other issues. Action has been taken on all these complaints.

8. Testing of Meal by accredited labs

No Food samples has been got tested from the FSSAI or recognized labs. As per Mid Day Meal Rules, 2015 the State Food and Drugs Department is to take food samples randomly from the schools and send them for testing by the accredited or recognized laboratory. The State Government may coordinate with their Food & Drugs Department for ensuring that the food samples are collected from the schools at regular interval for testing whether the conform to prescribed calorific and nutrition norms.

9. Community participation:

- i) **Tasting of meal:** Mid Day Meal prepared in schools is tasted by Teachers, parents of the children and cook-cum-helpers. All the schools maintain the taste register in which feedback/remarks are recorded after tasting of meals. Parents roster has been maintained in 52089 schools (94%) for supervision of mid day meal on rotation basis..

- ii) **Community monitoring:** Parents roster has been maintained in 52089 schools (94%) for supervision of mid day meal on rotation basis.
- iii) **Contributions by community under TithiBhojan:** The concept of TithiBhojan for community participation under Mid Day Meal is not prevalent in the State. As such no contribution has been received from the community under Mid Day Meal Scheme.

The State may encourage the community participation in Mid Day Meal Scheme to celebrate important events such as birth of a child in the family, success in examination, anniversaries etc wherein community may provide either full mid day meal or additional nutrition items in the school for the children or the community may contribute in-kind also by donating computers, eating plates, ROs, fans etc. This will generate sense of ownership of the scheme amongst the community and also enable it to supervise and monitor the mid day meal more closely.

10. Social Audit:

Social Audit has not been conducted by the State so far. It is relevant to mention that PAB-MDM had advised the State in its meeting held on 6th June, 2019 that Social Audit covers the issues of equity and equality along with expenditure in programme implementation. State was further informed that under the provisions of section 28 of National Food Security Act, 2013 Social Audit of the scheme is mandatory. As per the MDM guidelines also, it is mandatory to conduct Social Audit in at least 20 schools in all districts. The Social Audit Units (SAU) set up under MNREGS, may be actively involved in conducting Social Audit of MDM in all districts.

The State may be take necessary action for conducting social audit as per the above decision of PAB-MDM and share the findings of Social Audit with Department of School Education and Literacy, Ministry of Human Resource Development, Government of India.

11. Monitoring & Supervision

The Mid Day Meal Scheme is supervised and monitored at school level by the School Management Committee, Mother's Committee. The Block level Steering-cum-monitoring Committee and District Level Committee under the Chairpersonship of District Magistrate monitors the Scheme in its monthly meetings. Besides, quarterly meetings are held under the chairmanship Senior most Member of Parliament (Lok Sabha) of the district to monitor the scheme.

12. RashtriyaBalSwasthyaKaryakaram:

The performance under various activities under RBSK during 22019-20 is given below:

Enrolment	No. of Children			
	Health check up (RBSK)	Iron & Folic Acid tablets (WIFS)	De-worming tablets (NDD)	Spectacles given

4513758	3676029(81%)	4033915 (89%)	4033915(75%)	2821
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The State may ensure that health check up of all the school children is completed under RBSK

13. School Nutrition Gardens:

School Nutrition Gardens have been set up in 11117 schools. The setting up of kitchen gardens is in progress in 4553 schools. The State proposes to set up kitchen gardens in 13,727 schools during 2020-21.

The PAB has already approved the setting up of SNGs in 43,000 schools, in its meeting held on 6th June, 2019 with assistance of Rs.2150.00 lakh (Rs.1290.00 lakh as Central Share and Rs.860.00 lakh of State Share). The letter to conveying the approval of MHRD to this effect has since been issued to the State Government in March, 2020. The State may take necessary action for setting up of the SNGs approved during 2019.

The State may also follow the advice of PAB-MDM during its meeting held on 06th June, 2019 that the whole vegetables, fruits grown in the SNGs may be consumed under mid day meal including some of the parts like stem (banana, bottle gourd, pumpkin) leaves (coriander, mint, spinach), flower (pumpkin flower, morringa). State may have convergence with the line department viz. KrishiVigyan Kendra, Department of Agriculture,/Horticulture, Food & Nutrition Board, State Agriculture Universities etc. for setting up of SNGs. The State may have convergence with Mahatma Gandhi Rural Employment Guarantee Scheme(MNREGS) of Ministry of Rural Development for constructing boundary walls around these SNGs, leveling of the ground.

14. Non-Government Organization (NGO):

State has engaged the Centralized Kitchens of two Trusts viz. Akshay Patra and Manna Trust 7 districts (Cuttak, Ganjam, Keonjhar, Khurda, Nayagarh, Puri and Sundergarh) and 4 NGOs in six districts for serving mid day meal in different cities as mentioned below :

Name of NGO/Trust	District	No. of schools	No. of children Covered
AkshayPatra	Cuttak	383	35123
	Khurda	391	47379
	Nayagarh	229	20738
	Puri	761	56306
	Sundergarh	345	40536
Sub-Total		2109	200082
Manna Trust	Ganjam	320	35618
	Keonjhar	238	17302
Sub-Total		558	52920
Grand Total		2667	253002
Centralized Kitchens by NGOs			
Damodar Jew Sevayatan	Bhadrak	122	14777
	Khurda	24	2658
People's Forum	Nayagarh	52	5210

MSS	Ganjam	137	12223
Bishlakshmi Club	Balasore	70	12000
	Koraput	331	25705
Total		736	72573

15. Cooking Competition:

The State has not organized cooking competitions at various levels i.e. Block level, District level and State level in schools for promoting variety menu. The State may organize cooking competitions during 2020-21. The nutritionists will examine the recipes to ensure compliance with nutrition standards as laid down in Mid-Day Meal guidelines. The children may be included as judges in these competitions because they are the ones for whom the meal is being cooked. The expenditure for these activities will be met from MME component.

16. Supplementary Nutrition through Flexi funds:

The State informed that they are providing egg or fruit to the children twice a week on Wednesday and Saturday under Mid Day Meal Scheme. During 2019-20 flexi fund to the tune of Rs.2150.00 lakh @Rs.5000/- each for 43,000 schools has been earmarked. Rest 13,727 schools to be adopted for kitchen garden. So this year flexi fund of Rs. 3804.93 lakh can be considered for utilized in supplementary nutrition over and above the existing provisions in provision of additional egg, milk, millet based item to the school going children in all districts.

17. Awareness generation activities:

State carried out IEC activities at State, District and school level. Audio videos have been developed and Mid Day Meal Awareness Mela was organized. An expenditure of Rs. 1.20 lakh has been incurred on these activities.

18. Use of LPG:

LPG is used as mode of fuel in 32210 (58%) schools. It was observed that 19912 (36%) schools are using fire wood. The State was advised to provide LPG connection in all the schools.

19. Meeting of District level Steering cum Monitoring Committee:

As per the information provided by the State, 436 meetings of District Level Steering cum Monitoring Committee under the chairpersonship of the District collector have taken place against the mandated 360 meetings. Whereas DLC meeting has been held regularly in each district, a few districts viz. Dhenkenal, Jharsuguda, Kalahandi, Kendrapada, Khurda, Nayagarh, Puri, Sambalpur and Sonapur have convened less than 12 meetings in a year. The State may advise their district authorities to convene DLC meetings on monthly basis so as to review the

implementation of MDMS and take corrective measures wherever necessary for improving the implementation of the scheme.

20. Use of Millets / Coarse grains:

Millets are a rich source of protein. Therefore, use of millets under Mid Day Meal may be encouraged..

Part C: Recommendations of the appraisal Team and quantification of central assistance for 2020-21.

S. No.	Component	PAB Approval 2019-20	State's Proposal for 2020-21	Recommendati on for 2020-21
1	Institutions			
1.1	Primary	33,159	31271	31271
1.2	Upper Primary	24,418	24254	24254
2	Children			
2.1	Primary	27,37,061	2759298	2437295
2.2	Upper Primary	16,40,643	1754460	1504563
2.3	NCLP	0	0	0
3	Working Days			
3.1	Primary	239	237	237
3.2	Upper Primary	239	237	237
3.3	NCLP	0	0	0
4	Cook cum Helper			
4.1	Primary	1,45,522	1,45,522	1,45,522
4.2	Upper Primary			
5	Drought			
5.1	Children (Pry)	0	0	0
5.2	Children (U Pry)	0	0	0
5.3	Working days	0	0	0
5.4	Cook-cum-helpers	0	0	0
6	Non Recurring			
6.1	Kitchen-cum-Stores	0	0	0
6.2	Repair of kitchen-cum-stores	21007*	0	0

6.3	Kitchen Devices (New)	190*	0	0
6.4	Kitchen Devices (Replacement)	54228*	0	0
7	Central Assistance (Rs in Lakh)			
7.1	Regular	49009.28	53974.19	48156.49
7.2	Drought	0	0	0
7.3	Kitchen cum Store	0	0	0
7.4	Repair of kitchen-cum-stores	1260.42*	1260.42*	1260.42
7.5	Kitchen Devices (new)	22.80*	22.80*	22.80
7.6	Kitchen Devices (Replacement)	4414.44*	4414.44*	4414.44
7.8	Grand Total	54706.94	59671.85	53854.15

*Approved by PAB-MDM in its meeting held on 6th June, 2019 but funds could not be released.

QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2019-20

Sl. No.	Stage	No. of Children	Working days	Rice Quantity (in MTs)
1	Primary (@ 100 gms per child per school day)	24,37,295	237	57,763.89
2	U. Primary (@150 gms per child per school day)	15,04,563	237	53,487.21
3	NCLP (@150 gms per child per school day)	0	0	0
4	Drought			
4.1	Primary	0	0	0
4.2	Upper Primary	0	0	0
TOTAL		39,41,858		1,11,251.11
5	For summer vacations as an one time measure			
5.1	Primary (@ 100 gms per child per school day)	27,59,298	39	10,761.26
5.2	U. Primary (@150 gms per child per school day)	17,54,460	39	10,263.59
TOTAL		45,13,758		21,024.85
Grand Total		84,55,616		132275.96

B. Cost of Food-grains, Cooking cost, Transport Assistance, Hon. to cook-cum-helpers and Management Monitoring and Evaluation (MME)

Sl. No.	Component/norm	Amount admissible
		(Rs. in lakh)
1	2	3
Primary		
1	Cost of Food grains @ Rs. 3000 per MT for rice	1732.92
2	Unit Cooking Cost- Rs. 4.97 per child per day	
2.1	Central Share @ Rs. 2.98 per child per day	17213.64
2.2	Minimum Mandatory State Share @ Rs.1.99 per child per day	11495.01
3	Transportation Cost @ Rs. 1500 Per MT food grains	866.46
4	Honorarium for cook cum Helper (Primary + Upper Primary) for 1,45,522 CCH.	
4.1	Central Share - @ Rs 600 for 10 months)	8731.32

4.2	State Share - @ Rs 400 for 10 months)	5820.88
5	Management Monitoring and Evaluation (MME) @ 2.7% of the i. Cost of food grains ii. Cooking cost iii. Cost of transportation and iv. Honorarium to cook – cum-helpers	770.70
Total Central Share for Primary		29315.03
Upper Primary		
6	Cost of Food grains @ Rs. 3000 per MT for rice	1604.62
7	Unit Cooking Cost- Rs. 7.45 per child per day	
7.1	Central share @ Rs. 4.47 per child per day	15939.19
7.2	Minimum Mandatory State Share @ Rs2.98 per child per day	10626.13
8	Transportation Cost @ Rs. 1500 Per MT food grains	802.31
9	Honorarium for cook cum Helper (Included in Primary)	
9.1	Central Share - @ Rs 600 for 10 months)	0.00
9.2	State Share - @ Rs 400 for 10 months)	0.00
10	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	495.35
Total Central Share for Upper Primary		18841.47
NCLP		
11	Cost of Food grains @ Rs. 3000 per MT for rice	0
12	Unit Cooking Cost- Rs. 6.51 per child per day	
12.1	Central share @ Rs. 3.91 per child per day	0
12.2	Minimum Mandatory State Share @ Rs2.6 per child per day	0
13	Transportation Cost @ Rs. 1500 Per MT food grains	0
14	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and	0
Total Central Share for NCLP		0
Grand Total (Primary + Upper Primary + NCLP)		48156.49

C. Drought (If Applicable) – Not Applicable

Sl. No.	Component/norm	Amount admissible
		(Rs. in lakh)
1	2	3
Primary		
1	Cost of Food grains	0
2	Unit Cooking Cost-	
2.1	Central Share	0
2.2	Minimum Mandatory State Share	0
3	Transportation Cost	0
4	Honorarium for cook cum Helper	
4.1	Central Share -	0
4.2	State Share -	0
5	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	
Total Central Share for Primary (Drought)		0
Upper Primary		
6	Cost of Food grains	0
7	Unit Cooking Cost-	
7.1	Central share	0
7.2	Minimum Mandatory State Share	0
8	Transportation cost	0
9	Honorarium for cook cum Helper	
9.1	Central Share -	0
9.2	State Share -	0
10	Management Monitoring and Evaluation (MME) i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	0
Total Central Share for Upper Primary (Drought)		0
Total Primary + Upper Primary (Drought)		0

D. Non-recurring :**(Rs. In lakh)**

Sl. No.	Component	Approved by PAB 2019-20	Recommendation For 2020-21
1	Kitchen-cum-store	0.00	0.00
2	Repair of kitchen-cum-store- 21007 schools	1260.42	1260.42
3	Kitchen Devices (New) -190 schools	22.80	22.80
4	Kitchen Devices (Replacement)-54228 schools	4414.44	4414.44
	Total Central Share (Non-recurring)	5697.66	5697.66

E. Flexible funds for new interventions**(Rs. in lakh)**

S. No.	Component	Centre Share	Minimum Mandatory State share	Total
1	Serving of MDM during regular school working days – from Table B	48156.49	27942.02	76098.51
2	Serving of MDM in Drought affected areas during summer vacations– from Table C	0	0	0
3	Total (1+2)	48156.49	29742.02	76098.51
4	Admissible Funds for Flexibility for new interventions (5% of 3 above)	2282.96	1521.97	3804.93
PAB Approvals for flexible funds				
	School Nutrition Gardens (13,727)	411.81	274.54	686.35
	Supplementary Nutrition :	1996.01	1122.56	3118.58
	Total of (E)	2407.82	1397.10	3804.93

F. Cost of Food-grains, Cooking cost, Transport Assistance for providing MDM or FSA during summer vacations as one time measure for 39 days

Sl. No.	Component/norm	Amount admissible (Rs. in lakh)
1	2	3
Primary		
1	Cost of Food grains @ Rs. 3000 per MT for rice for 10761.26 MTs	322.84
2	Unit Cooking Cost- Rs. 4.97 per child per day for 27,59,298 children	
2.1	Central Share @ Rs2.98 per child per day for 39 days	3206.86
2.2	Minimum Mandatory State Share @ Rs 1.99 per child per day	2141.49
3	Transportation Cost @ Rs 1500 Per MT food grains	161.42
Total Central Share for Primary		3691.12
Upper Primary		
4	Cost of Food grains @ Rs. 3000 per MT for rice for 10263.59 MTs	307.91
5	Unit Cooking Cost- Rs. 7.45 per child per day for 17,54,460 children	
5.1	Central share @ Rs. 4.47 per child per day for 39 days	3058.55
5.2	Minimum Mandatory State Share @ Rs2.98 per child per day	2039.03
6	Transportation cost @ Rs.1500 Per MT food grains	153.95
Total Central Share for Upper Primary		3520.41
Total central share for primary and upper primary		7211.53

G. Total Requirement of Funds for 20-21

Rs. in Lakh

Component		Centre Share	Minimum Mandatory State share
Recurring	Normal	48,156.49	27,942.02
	Drought	0.00	0.00
Non- recurring		5,697.66	3,798.44
Total		53,854.15	31,740.46
For Summer vacations as one time measure		7,211.53	3,824.55
Grand Total (including summer vacations allocation)		61,065.68	35,565.01
