

Shastri Bhawan, New Delhi Dated 1st May, 2014

Subject: Minutes of the meeting of Programme Approval Board – Mid Day Meal held on 28.03.2014.

The meeting of Programme Approval Board Mid Day Meal to consider the Annual Work Plan & Budget 2014-15 in respect of **Uttar Pradesh** was held on **28.03.2014** at New Delhi under the Chairmanship of **Shri Rajarshi Bhattacharya**, **Secretary**, Department of School Education & Literacy (SE&L), Ministry of Human Resource & Development.

2. A copy of the minutes of the above meeting is enclosed for information & necessary action.

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- Senior Advisor (Education)
 Planning Commission,
 Yojana Bhawan, New Delhi
- Shri C. Vishwanath,
 CMD,
 Food Corporation of India,
 Barakhamba Road, New Delhi.
- Shri Yogendra Tripathi, Joint Secretary & Financial Advisor, Ministry of HRD, Shastri Bhawan, New Delhi.
- Ms. Sharda Ali Khan, Joint Secretary (ICDS), Ministry of Women & Child Development, Shastri Bhawan, New Delhi
- Shri Deepak Kumar, Joint Secretary, Department of Food & Public Distribution, Ministry of Agriculture, Krishi Bhawan, New Delhi

- Shri A.C. Pandey, Joint Secretary, Ministry of Labour & Employment Shram Shakti Bhawan New Delhi.
- 7. Shri Rajesh Bhushan, Joint Secretary, Ministry of Rural Development, Krishi Bhavan, New Delhi.
- 8. Joint Secretary, Ministry of Development of North-Eastern States, Vigyan Bhawan, Annexe, New Delhi- 110003.
- Joint Secretary, Ministry of Tribal Affairs, 7th Floor, Shastri Bhavan New Delhi.
- Shri Shyam Kapoor,
 Joint Secretary,
 Ministry of Social Justice and Empowerment,
 Shastri Bhavan, New Delhi.
- Shri Nitishwar Kumar,
 Secretary,
 Basic Education Department,
 Govt. of Uttar Pradesh.
- 12. Prof. R. Govinda, Vice Chancellor, NUEPA, Sri Aurobindo Marg, New Delhi.
- 13. Dr. Nagesh Singh, Economic Advisor (Education), Shastri Bhavan, New Delhi.
- Prof. P. Sinclair, Director NCERT, Sri Aurobindo Marg, New Delhi.
- Dr (Mrs) Prema Ramchandran Director, Nutrition Foundation of India, C-13, Qutab Institutional Area, New Delhi- 110016.
- 16. Shri Biraj Patnaik, Principal Advisor, Office of Supreme Court Commissioner, B-68, 2nd Floor, Sarvodaya Enclave, New Delhi – 110001.

- 17. Dr. Uma Aiyyar,Reader,Food & Nutrition Unit,M.S. University of Baroda,Pratapguni, Vadodara 390002.
- 18. Shri O.P. Dani, Chief General Manager (Sales), Food Corporation of India, Barakhamba Road, New Delhi.
- 19. Shri J.H.Panwal, Joint Technical Advisor, Food & Nutrition Board, Ministry of Women & Child Development, Jeevandeep Building, New Delhi.
- Shri Asit Halder, Under Secretary, Department of Food & Public Distribution, Krishi Bhawan.
- 21. Smt. Shradha Misra, Director (MDM), Govt. of Uttar Pradesh.
- 22. Shri Sudhanshu Tripathi, Finance Controller, MDM Authority, Govt. of Uttar Pradesh.
- 23. Ms. Kiran Gupta,
 Deputy Advisor,
 Planning Commission,
 Yojna Bhawan,
 New Delhi.
- 24. Dr. Rajrani, Professor, NCERT, New Delhi.
- 25. Shri Yogesh Kumar, Professor, DEE, NCERT, New Delhi.

Copy also to:

- 1. PPS to Secretary (SE&L).
- 2. PPS to AS (SE) / PPS to JS (AE).
- 3. PPS to Additional Secretary (EE.I).
- 4. Dir(SSP) / DS(BDS) / DS(VKN).
- 5. US(RK) / US(AK) / SO(SS) / SO(NR) / SO(KLA) / SO(HC) / SO(RKJ).

GOVERNMENT OF INDIA MINISTRY OF HUMAN RESOURCE DEVELOPMENT DEPARTMENT OF SCHOOL EDUCATION & LITERACY MID-DAY MEAL SCHEME

Minutes of the Programme Approval Board for Mid-Day Meal (PAB-MDM) meeting held on 28th March, 2014 to consider the Annual Work Plan & Budget-2014-15 of Uttar Pradesh.

The meeting of the Programme Approval Board for Mid-Day Meal Scheme was held in New Delhi on **28**th **March**, **2014** under the Chairpersonship of Shri Rajarshi Bhattacharya, Secretary, Department of School Education and Literacy (SE&L), Government of India. The agenda before the PAB-MDM was:

- a) To review the status and progress of the implementation of Mid-Day Meal (MDM) Scheme for the State of Uttar Pradesh.
- b) To consider the Annual Work Plan and Budget (AWP&B) 2014-15 proposal of Uttar Pradesh for MDM Scheme.
- 2. Secretary (SE&L), Government of India welcomed the members of PAB-MDM and other participants. The list of participants of the meeting is enclosed at <u>Annexure-I</u>. The representatives of the State were asked to highlight the achievements in the implementation of the scheme during 2013-14, best practices followed in the State, constraints, if any, in the implementation of the programme and their proposals for 2014-15.
- Shri Nitishwar Kumar, Secretary, Department of Basic Education, Govt. of Uttar Pradesh briefed the PAB members on the highlights of the scheme and made a presentation on the performance of Mid Day Meal Scheme in the State and the initiatives taken by the State to improve its effectiveness. He informed that there is an Independent Mid-Day Meal Authority headed by a dedicated Director at State level. The Chief Secretary is the Chairman of the Executive Body of the MDM Authority. There is a MDM Cell in each district headed by District Basic Education Officer in the State to implement and monitor the scheme. The State has also engaged Coordinators and computer operators for each district to monitor the scheme. At the beginning of the Financial Year State releases advance funds to the districts even without receiving Central Assistance from GOI for smooth implementation of the scheme. Secretary, Government of Uttar Pradesh informed that Interactive Voice Response System (IVRS) is used for real time monitoring of the scheme on day to day basis directly from the schools. He also informed that recently in the State a web based system has been developed to coordinate payment to FCI and Lifting Agencies, which not only ensures the timely payments to FCI but also monitors the lifting of food grains by the lifting agencies. State has a system of online budget allocation of cooking cost through Madhyan Bhojan Nidhi opened for all the schools in the nearest CBS branches and the payment of honorarium to cook-cum-helpers is made through cheques only. Nodal Officers of the Monitoring Institute also shared their findings on the performance of the scheme in Firozabad, Mainpuri, Jhansi, Banda, Aligarh, Kaushambi and Jaunpur. Shri Gaya Prasad, Director (MDM), Government of India presented an analysis of the performance of the State in the implementation of Mid-Day Meal Scheme during the first three quarters of the year 2013-14 i.e. April to December, 2013.

4. The highlights of the discussion and approvals are as under:-

a) Issues

- i) The data collected through State MIS integrated with IVRS is password protected since last two years and not accessible to stakeholders.
- ii) AWP&B Plan not yet submitted by the State through GOI's MDM-MIS web portal.
- iii) 65% non-coverage of children in Shravasti district and 68% non-coverage of upper primary children in Muzaffarnagar.
- iv) 31% of the boys and 21% of the girls in the surveyed districts of UP by JRM were found to be severely malnourished. Coverage under School health programme only 59%.
- v) Non-provision of kitchen-cum-stores for 8697 Govt. Aided Schools.
- vi) 0% utilization of funds towards honorarium to cooks in Hapur. Less utilization of funds (30%) for payment of honorarium to Cooks in 10 districts till December 2013. Irregular payment ranging from 3-4 months delay reported in Firozabad, Mainpuri, Jhansi, Banda, Kaushambi, Jaunpur and Aligarh districts.
- vii) Less days covered in Baghpat and Hathras in Primary and Upper Primary (157 against 172 State level) schools.
- viii) Interruptions in Mid Day Meal Scheme in Shravasti, Muzaffarnagr, Aligarh and Jaunpur.
- ix) Mismatch between utilization of foodgrains and cooking cost in Hapur (48%), Ghaziabad (35%), Meerut (30%) and Bulandshahar (13%).

b) Best Practices

The State representative stated that the following best practices are being followed in the State for effective implementation of the scheme:-

- Real Time Monitoring through Interactive Voice Response System (IVRS) to supervise the implementation the M.D.M. program at school level on day to day basis.
- ii) Web based system for monitoring Payment to FCI and lifting agencies.
- iii) System of online budget allocation and e-payment: State Govt. has opened Madhyan Bhojan Nidhi for all the schools in the nearest CBS branches. Payment of honorarium to cook-cum-helpers is made through e-transfer to their accounts.
- iv) E-Communication: All communications including GOs and MDMA circulars, funds and food grain releases are sent through emails to District Magistrates, AD Basic, BSAs and officials of the MDMA at Division and District level.
- v) Web Based Management Information System for automatic generation of QPRs.
- vi) Stakeholder Training and Capacity Building is being undertaken regularly.

c) Difficulties reported by State

- i) Secretary, Basic Education, Government of Uttar Pradesh raised the following issues and requested Central Government to take necessary action for smooth implementation of the Mid Day Meal Scheme:
 - a) The National Food Security Act, 2013 envisaged that MDM is applicable on enrolled or attending children, Sharing of Food Security Allowance between Centre and State and allowance to be recovered from defaulting official(s) or not in case of non-supply of meals to the children on working at schools. The Additional Secretary (EE.I) informed that the MDM Rules in the light of the National Food Security Act are being prepared and would be notified after approval of the Competent Authority.
 - b) Secretary, Government of Uttar Pradesh requested to issue of guidelines on timeline for release of funds and food grains from GOI and from State to districts etc. AS(EE.I) stated that the MDM Guidelines is under revision and the suggestion of the Secretary, Government of Uttar Pradesh would be taken into the consideration while finalizing the guidelines.
 - c) If money is given by GOI instead of food grain u/s-23 of Food Security Act, then the Rate of Cost of food grain? Additional Secretary (EE.I) mentioned that the National Food Security Act mandates that the MDM Guidelines would be implemented as per the guidelines of the scheme issued by the Ministry of HRD and nutritional & calorific norms defined in the Scheduled-II of the Act.
 - d) Fund will be required for setting up/strengthening of management structure. Additional Secretary (EE.I) mentioned that the funds available under MME component may be utilized for setting up of the Management Structure.
 - e) To maintain one month buffer stock of food grain at school level, GOI should inject that much quantity at least once in the food grain chain. Director (MDM), Government of India informed that foodgrains are allocated to the States/UTs in two instalments and States/UTs are eligible to lift the foodgrains on advance basis by one month as per the calendar of the States/UTs.
 - f) Central Assistance of Rs 19830.28 Lakhs released for additional fuel cost in 2012-13 & 2013-14 to be diverted to other recurring heads e.g. CC & CCH in FY 2014-15. Director (MDM), Government of India informed that the funds are released component wise with the approval of the Finance Division of the Ministry and expenditure has to be made by the State accordingly. The representative of the IFD endorsed the views of the Director (MDM), GOI.

ii) Low coverage of children

Additional Secretary (EE.I) showed serious concern over the less coverage of children both at Primary (54%) and Upper primary (50%) stages. The coverage of children against enrolment in Uttar Pradesh is much less than the National average coverage (75%). The ASER report 2013 reported that in 92.1% schools MDM was served on the day of visit. Additional Secretary (EE.I) raised a serious concern over the persistent Low Coverage of children in Shravasti (65% non-Coverage in Primary and Upper-Primary) and Lowest coverage in Muzaffarnagar (68% non-coverage) in Upper Primary schools in the State.

Secretary, Government of Uttar Pradesh informed that there are various reasons for low coverage of children such as low attendance in the schools and lot of single teacher schools where MDM is not served when the teacher is absent and hence the number of MDM availing children against enrolment is going down. He also mentioned that on the recommendations of Joint Review Mission, the State has decided to engage School Management Committees in place of Gram Pradhans who will be responsible to implement the scheme in the school. As per the action plan of the State, initially 10 SMCs will be engaged in 5 zones including poor performing districts, who will monitor the scheme and also check the enrolment of the children. This process of engagement of SMCs will be scaled up in all the districts in a phased manner. The State also assured that after the conduct of Parliamentary election process, the SMCs will be given directions to engage cooks for cooking MDM in the schools and to supervise the implementation of MDMS overall.

Secretary, Government of Uttar Pradesh assured to take up the issue of low coverage of children and take necessary corrective measures.

iii) Persistently Poor performing Districts

Additional Secretary (EE.I) drew the attention of the State Government towards non-coverage of the children in the persistently poor performing districts in the last three years which are Shrawasti, Rai Bareily, AmbedkarNagar, Mau, Pilibhit, Aligarh, Barabanki, Bhadohi, Banda, Muzaffarnagar, Bulandshahar, Hapur, Agra and Baghpat at primary level and Upper Primary level and the Prevalence of Anaemia (as high as 70.1% in Muzaffarnagar, 61.7% in Baghpat and 52.5% in Banda).

Secretary, Government of Uttar Pradesh informed that the reason for persistently low performing districts is that there is a huge number of teacher posts lying vacant in the schools in the above said districts. There was major transfers especially of lady teachers under the State Education Department policy and against these transfers the replacement rate has been very slow. Considering the poor performing districts especially eastern districts the State has issued orders for not relieving the teachers from the present posting unless new replacements are in position. The

other reason for poor performing is large number of single teacher schools where MDM is interrupted in the absence of the Teacher.

Secretary, Government of Uttar Pradesh assured that very soon the teachers will be in place in the schools and engagement of School Management Committees will be completed for implementation of the scheme in the schools.

Additional Secretary (EE.I) mentioned that poor performing districts reflect the less inspections and less utilization of MME funds. He advised the State to increase the inspections, take advantage of IVRS for monitoring attendance and actual enrolment figures. There should be committed efforts on the part of the State to monitor and focus on the poor performing districts on a monthly basis and all possible action should be taken to increase coverage of children under MDMS.

Secretary (SE&L) advised the State Government to adopt focused strategy to cover all children under MDMS especially in the low performing districts and continuously monitor the districts through video conferencing with the District Magistrates.

iv) Highly malnourished children in Uttar Pradesh

Additional Secretary (EE.I) raised a critical issue of severely malnourished children in UP, 31% of the boys and 21% of the girls in the surveyed districts (Shrawasti and Sitapur) by JRM and also mentioned the low coverage of children under School Health Programme (59%). He especially mentioned about the Nutritional status of children in Shravasti, which is very poor as reported by JRM, and enquired from the State about the corrective measures being taken by the state to tackle the issue.

Secretary, Government of Uttar Pradesh informed that besides Shrawasti, there are many poorly performing districts identified by the State also which are mainly affected by Teacher Transfer Policy. Due to transfer policy, large number of teachers especially lady teachers got transferred and hence huge number of posts are vacant in the schools and against these transfers the replacement has been very slow. Orders have been issued not to relieve the teachers unless new replacements are in position. Besides, the decision to engage SMCs in the implementation of the MDMS in place of Gram Pradhans will definitely improve the situation. As regards the school health check-up of the children, under Rashtriya Bal Swasthya Karyakram, health check-up of all children is being done. Secretary, Government of Uttar Pradesh assured to address the issue of malnourished children and make all efforts to provide them with clinical care and to ensure that health check-up of all children is carried out regularly.

v) Low coverage of working days

Additional Secretary (EE.I) informed that less days were covered in Baghpat and Hathras in Primary and Upper Primary (157 against 172 State level) which has resulted in lesser coverage of working days against the PAB approval. He further mentioned the instances of interruptionin serving MDM as reported by JRM and Monitoring institution in Shrawasti, Muzaffarnagar, Aligarh and Jaunpur districts. He advised the State to optimise the usage of IVRS and address the issue of interruption because MDM has tobe served daily to the children and once a meal is lost it is lost for ever. Secretary, Government of Uttar Pradesh assured to look into the issue.

vi) <u>IVRS is not open for Stakeholders</u>

Director (MDM), Government of India raised the issue that Interactive Voice Response System (IVRS) of the State is password protected and requested the State to open the same for use of stakeholders. He mentioned that for greater transparency, accountability and effective monitoring, the IVRS should be open for all the stakeholders. Since last two years the State has been requested on various forums and meetings that all the data and reports generated from IVRS system should be opened for the use of the stakeholders and the IVR system should not be password protected. Secretary, Uttar Pradesh informed that in the SSMC meeting, the decision has been taken to make all the data and the reports available on public domain and there will be no password required for IVRS data accessing.

vii) Non-inclusion of 8697 Govt. Aided Schools for Kitchen-cum-stores

Additional Secretary (EE.I) enquired the reason from the Secretary, Government of Uttar Pradesh for not providing funds for Kitchen-cumstores to 8697 Government aided schools, eligible under MDM guidelines. Secretary, Government of Uttar Pradesh stated if the Government aided schools are willing to contribute 25% share for the construction of Kitchen-cum-stores, the State will provide kitchen-cum-stores to 50% of the Govt. Aided Schools in the first Phase. He added that the Government is making efforts to convince Government aided schools to contribute 25% share from the school management side and once the issue is resolved at the State end, the Government will intimate to GOI. There is a requirement of 445 kitchen-cum-stores but the State has not sent the proposal to GOI. Secretary, Government of Uttar Pradesh assured to look into the matter in detail and will submit the proposal to Government of India as per the MDM Guidelines.

viii) <u>Less Utilization of funds for the Payment of Honorarium to cook-cum-helpers</u>

Additional Secretary (EE.I) mentioned that in 10 districts very less Utilization of Funds for payment of Honorarium to cook-cum-helpers i.e. upto 30% only till December 2013 has been done. In Hapur 0% utilization of Honorarium to cook-cum-helpers has come to the notice and the Monitoring Institutions has reported about irregular payment ranging from 3-4 months in Firozabad, Mainpuri, Jhansi, Banda, Kaushambi, Jaunpur and Aligarh districts. He advised the State officials to look into the issue and ensure that their honorarium must be paid to them through e-transfer to their bank account. The Cook-cum-helpers belong to disadvantaged section of the society who takes all the pains to come to school to prepare MDM for the children. The cook-cum-helpers should be remunerated timely as per GOI norms.

ix) <u>Usage of fire wood instead of LPG in the Kitchen-cum-stores</u>

Additional Secretary (EE.I) raised the issue of fire wood usage and mentioned that all schools should be equipped with LPG connections for clean, smokeless and safe cooking. Director (MDM), Government of India informed that Central Assistance of Rs.11035.48 Lakhs has been released for the reimbursement of LPG refilling to the Government of Uttar Pradesh. Additional Secretary (EE.I) advised the State to provide the LPG cylinders to the schools.

x) High mismatch between utilization of foodgrains and cooking cost

Additional Secretary (EE.I) raised the issue of High mismatch between utilization of food grains and cooking cost in the districts of Hapur(48%), Ghaziabad (35%), Meerut (30%) and Bulandshahar (13%). He advised the State government to address the issue. The State assured to look into the problem and reconcile the same at the earliest.

xi) <u>Construction of Kitchen-cum-stores:</u>

Director (MDM), Government of India mentioned that Central Assistance of Rs. 75000.66 Lakhs has been released towards construction of 122572 kitchen sheds during 2006-07 to 2009-10. Presently with regard to additional requirement of Kitchen-cum-stores, the State is saturated. Out of 122572 kitchen-cum-stores sanctioned by GOI, the State Government has constructed 110194 (90%) kitchen-cum-stores and 139 kitchen-cum-stores are under construction. The State Government has not started any construction work for kitchen-cum-stores in 3264 schools.

The State Government is not providing Kitchen-cum-store facility to Government aided schools although they are eligible under MDM guidelines. The State Government officials assured that necessary steps will be taken with regard to provision of Kitchen-cum-store to Govt. aided schools and further mentioned that the Central Share of Rs. 74.76 Crore is

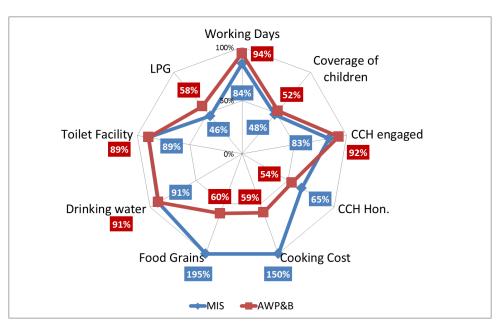
available with the State Government and hence no separate Central Assistance is required for construction of kitchen-cum-stores in Government aided schools when the requirement arises.

Additional Secretary (EE.I) advised the State Government to consider the design of Kitchen-cum-stores as suggested by MHRD while completing 3264 (yet to start kitchen-cum-stores) and also advised to complete the construction for all the sanctioned kitchen-cum-stores immediately, to avoid escalation of costs. The State officials were further advised to ensure that repair and renovation of kitchen-cum-stores may be carried out from the School Maintenance Grants available under SSA because kitchen-cum-store is an integral part of school building.

Additional Secretary (EE.I) guided the State to utilize the funds available under MPLADS for the construction of Dining halls in the schools so that children can sit in a proper manner and have Mid day Meal.

xii) Mismatch in data of Annual Work Plan & Budget and MDM-MIS

The State has made 99% Annual and 89% Monthly data entries in the MDM-MIS Portal. There were wide variations in the information submitted by the State Government through Annual Work Plan & Budget-2014-15 and the information in the MDM-MIS particularly coverage of working days, coverage of children, engagement of cook-cum-helpers, payment of honorarium to cook-cum-helpers, utilization of cooking cost, food grain utilization and number of schools having Liquefied Petroleum Gas (LPG) connection. The component wise variations are given in the following chart:



Secretary (SE&L) advised the State Government to complete the data entries into the web portal. The State was advised to look into the mismatch of the information provided in AWP&B 2014-15 and MDM-MIS and reconcile the data within a month. Secretary, Uttar Pradesh assured to do the needful.

5. Strategies to carry out the scheme effectively

i) Adoption of Green channel Scheme

Secretary, Government of Uttar Pradesh informed that at the beginning of the Financial Year, State releases advance funds to the districts even without receiving Central assistance from GOI. This enables the State to provide funds to the schools/cooking agencies in advance. The Secretary, Department of School Education & Literacy, Government of India advised the State to examine the "Green Channel Scheme of Andhra Pradesh". This would enable the State to provide funds to the schools/cooking agencies in advance.

ii) Release of funds to school through e-transfer

Secretary, Department of School Education & Literacy, Government of India advised the State to consider funds release to schools through e-transfer to avoid delay by routine funds transfers. Similarly, State to consider the transfer of honorarium to cook-cum-helpers through e-transfer to their bank accounts.

iii) Appointment of dedicated Staff for MDMS

Secretary, Government of Uttar Pradesh informed that at present there are 143 officials on contractual basis working for MDMS apart from regular employees. The State has proposed to appoint 1116 people at District and block level for MDMS in the MME Plan for FY2014-15. The State has submitted a detailed MME plan of Rs. 54.90 Cr (3.8%).

Additional Secretary (EE.I) mentioned about the low utilization of MME funds (42%) and stated that MDM guidelines envisage that staff may be taken on deputation or engaged on contractual basis at various levels for effective implementation of the Scheme and MME funds can be utilized for the same. Representative of State Government informed that State Government is in the process of engaging people at district and block levels. State officials assured that they would take necessary action in this regard to set up the management structures for effective implementation of the MDMS and will increase the frequency of inspections especially in poor performing districts.

iv) School health Coverage:

Additional Secretary (EE.I) raised the concern about the low coverage of children under School Health Programme and mentioned that health checkup was carried out for **11671531** (59%) children only against enrolment of 19824273 children. He added that 11671531 (59%) children were given deworming tablets and no children were distributed Vitamin A tablets. The Iron Folic Acid was distributed to 11671531 (59%) children; spectacles were given to 36126 children. The State Govt. was advised to work in convergence with D/o Health for effective implementation of the School Health Programme.

Secretary, Government of Uttar Pradesh informed that school health checkup of the children is done under Rashtriya Bal Swasthya karyakram. The State assured to make all efforts to make sure that health check-up of all children are done regularly.

v) Payment to FCI

Secretary, Government of Uttar Pradesh stated that FCI has raised bills amounting to Rs. 8560.71 Lakh for lifting the food grains. The State Government has paid 5026.89 lakhs (59%) as on 31.12.13. The State informed that they will make balance payments to FCI soon. Director (MDM), Government of India mentioned that Rs.7611 lakh (81%) is outstanding as on 31st December, 2013 and even bills of Rs.4.40 lakh for 2011-12 and Rs.136.93 lakh for 2012-13 are pending. He added that an amount of Rs.7127 lakh is pending as on 28.02.2014 and requested to clear all the pending bills on a priority basis. Secretary (SE&L) advised the State to clear all the pending bills and ensure that payments are made through e-transfer to avoid unnecessary delay. Secretary, Government of Uttar Pradesh informed that recently in the State a web based system has been developed on www.upmdm.org to co-ordinate payment to FCI and lifting agencies which not only monitors the timely payments but also monitor the lifting of food grains by the lifting agencies. Secretary (SE&L) appreciated the efforts of the State. He also desired that this should be uploaded as a best practice of the State on GOI web site so that other States can follow the same.

vi) Training of Cook-cum-helpers

Additional Secretary (EE.I) informed that some reputed hotels such as ITDC Hotels, Institute of Hotel Management, Food & Nutrition Department of the Agriculture Universities, Food & Nutrition Board Unit of Ministry of Women and Child Development imparted training to the cook-cum-helpers during 2013-14. The services of these institutions may be utilized for imparting training to cook-cum-helpers. Apart from lack of capacity building of cook-cum-helpers, the MI has also reported that health checkup of the cook-cum-helpers has also not been done. Training programme may be conducted at district headquarters and arrangements for alternative cooks may be made for the period of training.

Secretary, Government of Uttar Pradesh mentioned that from time to time Orientation Training programmes for various stakeholders of the scheme viz. Basic Education Officers, Block Education Officers, Divisional/District Coordinators (MDM) and members of NGO's involved in MDM scheme are been organized regularly by the MDM authority with the help of UNICEF. All the new teachers are trained in MDM Scheme at block level during orientation training. He further mentioned that convergence with the 'Nirmal Bharat Abhiyan' programme of Panchayti Raj Department is under process to conduct training programmes for the cooks involved in the scheme.

Additional Secretary (EE.I) advised the State to follow the Bihar strategy where the cooks are trained through video clippings which are shown at a place where the cooks can attend the training programme easily. These training programmes should be conducted during summer vacation or on holidays so that MDM is not interrupted. He further mentioned that in these training programmes the cooks can be sensitized with regard to hygiene and health check-up of the cooks can also be carried out at the same time.

vii) <u>Engagement of School Management Committeefor implementation and effective monitoring</u>

Secretary, Govt. of Uttar Pradesh informed that State Govt. has decided to engage School Management Committees in place of Gram Pradhan in all the schools for implementation of Mid Day Meal Scheme in the State. The State has also prepared an action plan to supervise the scheme with Daily Monitoring System through IVR Calls to SMC members also. This effort will enhance the involvement of SMCs in the implementation of MDMS. The orders will be issued to direct School Management Committee to appoint cooks for effective implementation. He added that School Management Committee will also monitor the performance of the scheme.

viii) Tasting of meals by Teachers and Community members

Additional Secretary (EE.I) informed that meals have to be tasted by the teachers, community members etc. before serving it to the children. The States are requested to ensure that meals are tasted on a daily basis by the teachers and community members on a rotational basis. The State officials informed that instructions have been issued for the food to be tasted by the teachers/Gram Pradhan and one or two of the Parents, and only when they certify that the food is palatable, delicious and harmless, it is to be given to the children.

Since the inception of the scheme, the instructions have been issued to the District Magistrates to direct the Food Inspectors working in the districts to randomly pick the cooked food samples from the school and check them in laboratory for its quality. To reinforce this activity, standard proforma have been recently developed by the MDM Authority, UP on which food inspectors will submit their report in District Task Force meeting to be held at district level.

ix) Constitution of State Review Mission for Poor Performing Districts

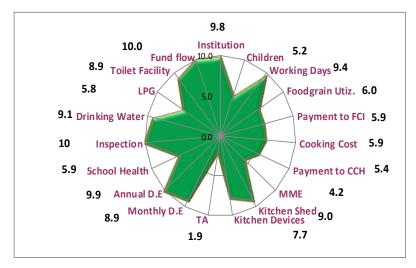
Additional Secretary (EE.I) suggested that the State Government may constitute State Review Mission similar to the Joint Review Mission of the Government of India for monitoring the performance of the scheme in the poor performing districts and take corrective action on the recommendations of the State Review Mission. The reports of the State Review Mission and action taken note on the recommendations must be shared with the Central Government.

x) <u>Convening of District Vigilance and Monitoring Committee meeting in each guarter</u>

The District Vigilance and Monitoring Committee meeting must be convened under the chairpersonship of senior most MP of the district on a regular basis as per the guidelines. The State officials assured to constitute such committees soon and also to hold regular meetings.

6. Analysis of the performance

The overall analysis of the performance of scheme during first three quarters has been carried out. The score card based on performance of the indicators of the scheme is as under:-



Secretary (SE&L) requested the State Government to take corrective measures on the poorly performing indicators for improving the performance of the scheme. Similar radar charts could be used for monitoring the performance of poorly performing districts.

7. PAB-MDM approval for the year 2014-15

Based on the achievement during 2013-14, the PAB-MDM 2014-15 approved the following number of children, number of school days etc. for quantifying the Central assistance for **Uttar Pradesh:-**

No	Items	State's Proposal for 2014-15		PAB-MDM Approvals for 2014-15		
1	No. of Children & Institutions					
1.1	Primary	No. of	No. of	No. of	No. of	
		institutions	Children	institutions	Children	
1.1.1	Govt. + LB schools	113622		113622		
1.1.2	Govt. Aided	614	8679126	614	8679126	
1.1.3	EGS/ AIE Centres	0	00/9120	0		
1.1.4	Madarsas/ Maqtab	137		137		
1.1.5	Monastic	0	0	0	0	
1.1.6	Sanskrit	0	0	0	0	
1.1.7	NCLP	1078	19732	1078	19732	
TOTAL (1.1)		115451	8698858	115451	8698858	
1.2	Upper Primary					
1.2.1	Govt. + LB schools	46073		46073		
1.2.2	Govt. Aided	7627	3519736	7627	3519736	
1.2.3	EGS/ AIE Centres	0	3319730	0	3313130	
1.2.4	Madarsas/ Maqtab	319		319		
1.2.5	Monastic	0	0	0	0	

1.2.6	Sanskrit			0	0	0	0	
1.2.7	NCLP			0	0	0	0	
TOTAL (1.2)		54	4019 3519736		54019	3519736		
1.3	Drought			0	0	0	0	
1.3.1	Primary			0	0	0	0	
1.3.2	Upper Pri	imary		0	0	0	0	
		Total (1.3)		0	0	0	0	
GRAN	ID TOTAL			169470	12218594	169470	12218594	
(1.1+1	.2+1.3)							
2	No. of Wo	rking days			<u> </u>	L	l	
2.1	Primary				234		234	
2.2	Upper Primary		234		234			
2.3	NCLP			287			287	
2.4	Drought	Py.		0			0	
		U. Py.			0		0	
3	No. of Cook-cum Helpers*							
3.1	Primary				309810		309810	
3.2	Upper Pri	Upper Primary		124222		124222		
	Total CCH			434032		434032		
4	Kitchen co	um Stores			Nil	Nil		
5	Kitchen	New Scho	ols	4502		4502		
	Devices	Replacem	ent					
		2006-07			53129	531	29	
		2008-09			46999	469	99	
		Total			100128	1001	28	

^{*}Number of cook-cum-helpers is same as PAB-MDM 2013-14.

8. <u>Submission of proposals for additional requirement of funds for covering children over and above PAB-MDM approval for 2014-15</u>

It was clarified that the above quantification is only an estimate for release of Central Assistance during 2014-15 under the MDM Scheme. The MDMS provides that every child attending the eligible institution, is to be covered under the Scheme and shall be served mid day meal on all school days. In case the State Govt. finds that the average number of children availing mid day meal and the working days are more than the above approved numbers, they may approach the GOI at any time with justification for additional Central Assistance. The State is also requested to clarify it to all the field functionaries in the State, so as to enable all the eligible institutions to ensure that every child attending the eligible school must be fed on all school working days irrespective of the above approvals. They should submit their proposal for enhancing the resources, for MDMS if needed, to their higher authority for onward transmission to Ministry of HRD.

9. Any other proposals

The additional proposals for drought affected districts, if any, construction of Kitchencum-Store, procurement of Kitchen devices, additional funds for LPG cylinders, etc. should also be submitted to Ministry of HRD with full justification for grant of Central Assistance as per guidelines.

10. Admissible Allocation of resources

The Central Assistance for the State of **Uttar Pradesh** for Financial Year 2014-15 has been worked out on the basis of number of children & number of working days approved by the PAB-MDM and as per the existing norms for the financial year 2013-14. The quantification of Central Assistance is given at **Annexure-II.**

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Annexure-II

State: Uttar Pradesh QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2014-15 (as per existing norms)

A. Food grains

SI. No.	Stage	No. of	No. of	Quantity in MTs.
		Children	Working	
			days	
1	Primary			Wheat(33%)=67020.21
	(@ 100 gms per child per school day)	8679126	234	Rice(67%) =136071.34
				Total =203091.55
2	Up. Primary			Wheat(33%) =40769.10
	(@150 gms per child per school day)	3519736	234	Rice(67%) =82773.63
				Total =123542.73
3	NCLP			Wheat(33%) =280.32
	(@150 gms per child per school day)	19732	287	Rice(67%) =569.14
				Total =849.46
4	Drought	0	0	0
4.4	Deimon	0		0
4.1	Primary	0	0	0
4.2	Upper Primary	0	0	0
	TOTAL	12218594		327483.74

B. <u>Cost of Foodgrains, Cooking cost, Transport Assistance, Hon. to cook-cum-helpers and Management Monitoring and Evaluation (MME)</u>

SI. No.	Component/norm	Amount admissible (Rs. in lakhs)	
1	2	(RS. III lakiis)	
Primary			
1	Cost of Foodgrains @Rs. 5650/- per MT for Rice and @Rs. 4150/- per for Wheat	10650.16	
'	Wheat :Rs.4150 X 67020.21MTs+6.5% (4%VAT+ 2.5%Mandi Tax)+ Rice: Rs.5650X 136071.34MTs	10030.10	
2	Unit cooking cost Rs.3.34 per day / per child for 8679126 for	234 days	
2.1	Central share - Cooking cost @ Rs. 2.51 per child/day (8679126 X 234 days x Rs. 2.51)	50975.98	
2.2	Minimum Mandatory State Share - Cooking cost @ Rs.0 .83 per child/day (8679126 X 234 days x Rs 0.83)	16856.60	

	Transportation Cost @ Rs. 750.00 MT	
3	(8679126 X 234 days x 0.0001 MT x Rs. 750)	1523.19
4	Honorarium for cook cum Helper	
4.1	Central Share - Payment for Honorarium to 309810 Cooks-cum-helpers @ Rs. 750/- per month per cook-cum-helper (PY+UPY)	23235.75
	(for 10 months)	
4.2	Minimum Mandatory State Share - Payment for Honorarium to 309810 Cooks-cum-helpers @ Rs. 250/- per month per cook-cum-helper (PY+ U PY)	7745.25
	(for 10 months)	
5	Management Monitoring and Evaluation (MME) @ 1.8% of the i) cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	1554.93
	TOTAL - {1+2.1 +3+4.1+5}	87940.00
Upper Pi	rimary	
6	Cost of Foodgrains @Rs. 5650/- per MTfor Rice and @Rs. 4150/- per for Wheat Rs.4150 X 40769.10MTs+6.5% (4%VAT+ 2.5%Mandi Tax)	6478.60
	+Rice:Rs.5650X 82773.63MTs	
7	Unit cooking cost Rs.5.00 per day / per child for 3519736 for	234 days
7.1	Central Share - Cooking cost @ Rs. 3.75 per child/day (3519736 x 234 days x Rs. 3.75)	30885.68
7.2	Minimum Mandatory State Share - Cooking cost @ Rs. 1.25 per child/day (3519736 x 234 days x Rs. 1.25)	10295.23
8	Cost transportation @ Rs. 750.00 MT (3519736 x 234 days x 0.00015 x Rs.750)	926.57
9	Honorarium to cook cum Helper	
9.1	Central Share - Payment for Honorarium to 124222 Cooks- cum-helpers @ Rs. 750/- per month per cook-cum-helper (PY+ U PY) (for 10 months)	9316.65
9.2	Minimum Mandatory State Share - Payment for Honorarium to 124222Cooks-cum-helpers @ Rs. 250/- per month per cook-cum-helper (PY+ U PY) (for 10 months)	3105.55
10	Management Monitoring and Evaluation (MME) @ 1.8% of the i) cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	856.94
	TOTAL - {6+7.1+8+9.1+10}	48464.44

NCLP		
11	Cost of Foodgrains @Rs. 5650/- per MTfor Rice and @Rs. 4150/- per for Wheat Rs.4150X 280.32 MTs+6.5% (4%VAT+ 2.5%Mandi Tax) +Rice:Rs.5650X 569.14 MTs	44.55
12	Unit cooking cost Rs.5.00 per day / per child for 19732 for 28	87 days
12.1	Central Share - Cooking cost @ Rs. 3.75 per child/day (19732x 287 days x Rs. 3.75)	212.37
12.2	Minimum Mandatory State Share - Cooking cost @ Rs. 1.25 per child/day (19732 x 287days x Rs. 1.25)	70.79
13	Cost transportation @ Rs. 750.00 MT (19732 x 287 days x 0.00015 x Rs.750)	6.37
14	Management Monitoring and Evaluation (MME) @ 1.8% of the v) cost of food grains vi) Cooking cost vii) Cost of transportation and viii) Honorarium to cook – cum-helpers	4.74
	TOTAL - {11+12.1+13+14}	268.02
	Grand Total (Primary + Upper Primary+ NCLP)	136672.47

C. Drought : NIL

D. Non-recurring : Rs. 5231.50 Lakh

1	Non –Recurring Central Assistance	Rs in Lakh	
1.1	Kitchen cum Store schools Nil		
1.2	Kitchen Devices new (4502) X Rs.5000	(4502) X Rs.5000 225.10	
1.2.1	Kitchen Devices for replacement (100128) X	5006.40	
	Rs.5000		
	Total Non-Recurring	5231.50	
Grand	Total for recurring and non-recurring	141903.97	
centra	al assistance		

E. <u>Total Requirement of Funds for 2014-15</u>

(Rs. In lakh)

Component			As per existing norms		
		Centre	Minimum mandatory State share		
Recurring	Normal	136672.47	38073.41		
	Drought	0	0		
Non- recurring		5231.50	0		
Total		141903.97	38073.41		